Re: Systemwide Review of Proposed Presidential Policy on Native American Cultural Affiliation and Repatriation

Dear Colleagues:

Enclosed for systemwide review are proposed revisions to the Presidential Policy on Native American Cultural Affiliation and Repatriation. Once the revised draft Policy has been reviewed and approved (including incorporation of any additional changes adopted in response to comments received), the University will issue a final policy to replace the current Interim Policy.

Background Context

This Policy pertains to the treatment and repatriation of Native American and Native Hawaiian human remains and cultural items under the University’s possession or control and the University’s compliance with the federal Native American Graves Protection and Repatriation Act (“NAGPRA”), its accompanying regulations, and the California Native American Graves Protection and Repatriation Act (“CalNAGPRA”). This effort began in 2018 in response to AB 2836, a California bill that required the University to revise its previous policy.

On July 24, 2020, President Napolitano issued the Policy as interim in order to allow tribes additional time for review due to the COVID-19 pandemic. At that time, the comment period was extended through November 15, 2020, with the intention that UC would issue a final updated Policy by December 31, 2020. On September 29, 2020, AB 275 which made substantial changes to the CalNAGPRA was signed into law, effective January 1, 2021. The prevailing concern communicated by the responding tribes and the California Native American Heritage Commission (NAHC) during the extended comment period was that the Interim Policy did not reflect these new requirements. Respondents urged UC not to implement a final Policy by December 31, 2020, but rather to delay issuance and allocate additional time to ensure that AB 275 could be fully incorporated into the Policy. This revised Policy now incorporates AB 275 requirements.

Summary of Major Changes

The key changes in this Policy include:

1. Definitions (§ II) have been added and revised where needed to align with CalNAGPRA.

2. As required by CalNAGPRA, deference to tribal traditional knowledge, oral histories, documentation, and testimonies is now indicated when determining state cultural affiliation,
identifying cultural items under CalNAGPRA, and making decisions related to the CalNAGPRA repatriation process (§§ V.C.1 and V.J.1).

3. In consultation with California Native American tribes, Campuses must prepare preliminary inventories/summaries by January 1, 2022 for submission to the NAHC (§§ V.B.1.k, V.C.1, and V.C.5).

4. The CalNAGPRA dispute procedures available to California Indian tribes have been added (§ V.I).

5. The AB 275 procedures for submissions of claims under CalNAGPRA have been incorporated (§ V.D.3).

6. The flowcharts and narrative previously described in Appendices A, A-1, and B of the Interim Policy have been removed. These documents were intended as visual aids in understanding the consultation, claims, repatriation, and appeals processes described in the Interim Policy rather than as a means of separately conveying policy requirements not described in the Interim Policy. However, as stated in the revised Policy (§§ III.C, V.B.1.i, V.B.2, V.D.1, V.D.3, V.I, V.J.3, and VI.1), UC will maintain these flowcharts on UCOP’s NAGPRA website. This will allow UC to make more responsive ongoing updates to the flowcharts to clarify these processes as they are more fully implemented, based on feedback from tribes, committee members, and UC repatriation staff.

Systemwide Review

Systemwide review is a public review distributed to the Chancellors, the Chair of the Academic Council, the Director of the Lawrence Berkeley National Laboratory, and the Vice President of Agriculture and Natural Resources requesting that they inform the general University community, especially affected employees, about policy proposals. Systemwide review also includes a mandatory, 90-day full Senate review.

Employees should be afforded the opportunity to review and comment on the draft policy. Attached is a Model Communication which may be used to inform non-exclusively represented employees about these proposals. The Labor Relations Office at the Office of the President is responsible for informing the bargaining units representing union membership about policy proposals.

We would appreciate receiving your comments no later than May 26, 2021. Please submit your comments to RPAC@ucop.edu. If you have any questions, please contact Lourdes DeMattos at Lourdes.DeMattos@ucop.edu or (510) 987-9850.

Sincerely,

Michael T. Brown, Ph.D.
Provost and
Executive Vice President for Academic Affairs
Enclosures:
  1) Presidential Policy on Native American Cultural Affiliation and Repatriation (clean copy)
  2) Presidential Policy on Native American Cultural Affiliation and Repatriation (redline copy)
  3) Model Communication

cc: President Drake
    Executive Vice Chancellors/Provosts
    Executive Vice President and Chief Operating Officer Nava
    Senior Vice President Bustamante
    Vice President and Vice Provost Gullatt
    Interim Vice President Lloyd
    Vice President Maldonado
    Vice Provost Carlson
    Vice Provosts/Vice Chancellors of Academic Affairs/Personnel
    Deputy General Counsel Woodall
    Associate Vice Provost Lee
    Assistant Vice Provosts/Assistant Vice Chancellors/Directors – Academic Personnel
    Executive Director Baxter
    Executive Director and Chief of Staff Henderson
    Executive Director Silas
    Chief of Staff Kao
    Chief of Staff Levintov
    Chief of Staff Peterson
    Director Grant
    Director Sykes
    Manager Crosson
    Manager Smith
    Analyst Durrin
    Policy Advisory Committee
    Associate Director DeMattos