Executive Board
(Systemwide Senate Review) Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

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April 4, 2024

KEVIN CONFETTI
ASSOCIATE VICE PRESIDENT & CHIEF RISK OFFICER

Re: Proposed Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Associate Vice President Confetti:

As requested, I distributed for systemwide Academic Senate review the proposed revisions to Presidential Policy BFB-BUS-50 (Controlled Substances Use in Research and Teaching). All ten Senate divisions and two systemwide committees (UCORP and UCFW) submitted comments. These were discussed at the Academic Council’s March 27 meeting and are attached for your reference.

The proposed revisions aim to clarify UC’s compliance standards around federal and state laws governing the use of controlled substances in research and teaching, including regulations pertaining to the acquisition, maintenance, storage, use, and disposal of controlled substances. We understand that the policy does not extend to the use of controlled substances in patient care settings, except to outline the responsible units and positions involved in such activities.

Overall, there is general support for the policy as a framework for navigating the complexities associated with using controlled substances for research and teaching. The revisions are seen to enhance the policy’s clarity, scope, delineation of responsibilities, and procedures related to compliance with relevant laws and regulations. Reviewers appreciate the policy’s adaptability to the specific needs of each location.

Reviewers also identified several areas where further clarification is needed. In particular, we encourage you to consider the comments made by the Merced and San Francisco divisions and by UCFW. Several of these concerns are summarized below:

1. Clarification of protocols for monitoring and securing controlled substances in a Principal Investigator’s lab or a shared lab setting, and for maintaining “strict control over inventory and security of Controlled Substances.”
2. Accountability standards for investigators and Controlled Substances Program Officers (CSPOs), including the CSPO’s role in placing orders for controlled substances and the expected approval timeframes.

3. Expectations for researchers who collaborate with individuals in foreign countries with varying controlled substances policies.

4. Clarification of whether individual faculty are permitted to obtain a Schedule II-V controlled substances license; permissible activities under campus Schedule II-V policies; and the intermingling of controlled substances covered under a campus Drug Enforcement Administration (DEA) registration with those covered under an individual DEA registration.

5. The policy’s applicability to clinical care.

Furthermore, reviewers emphasized the need for campus-based education and training to ensure that faculty and staff who work closely in this area understand the policy and receive accessible and regularly updated lists of controlled substances. In addition, faculty involved in research using controlled substances should have an opportunity to review the final policy before its implementation to ensure it does not hinder their scholarly pursuits. Finally, the Senate believes it will be important to implement the revised policy in a way that does not strain campus resources or overly burden faculty researchers and staff.

The Council appreciates the opportunity to comment. Please do not hesitate to contact me if you have additional questions.

Sincerely,

James Steintrager, Chair
Academic Council

Cc: Academic Council
    Executive Director Smith, Environment, Health & Safety
    Vice Provost for Academic Policy and Programs Haynes
    Senate Division Executive Directors
    Senate Executive Director Lin

Encl:
March 18, 2024

JAMES STEINTRAGER
Chair, Academic Council

Subject – Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager:

On March 4, 2024, the Council of the Berkeley Division (DIVCO) discussed the proposed revisions to the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching, informed by written comments from the Committee on Research (COR). DIVCO endorsed the attached comments in full. Please see attached.

The proposed revisions enforce more regulations regarding controlled substances used in research and teaching. DIVCO is in favor of the revisions since some regulations in this area have been relaxed. Some members expressed concern that the revised policy will create more burden for faculty researchers. We strongly encourage to not increase undue burdens. Other members pointed out that this policy seemed to focus only on clinical settings, and asked that environment and non-medical research can be addressed.

Sincerely,

Maximilian Auffhammer,
Avice M. Saint Professor
Professor of Agricultural & Resource Economics/Political Economy (ARE/PE)
Chair, Berkeley Division of the Academic Senate

Enclosure

cc: Amani Nuru-Jeter, Vice Chair, Berkeley Division of the Academic Senate
    Jocelyn Surla Banaria, Executive Director
    Lia Fernald, Chair, Committee on Research
    Patrick Allen, Senate Analyst, Committees on Research
CHAIR MAXIMILIAN AUffHAMMER  
Academic Senate  

Re: Proposed Presidential Policy BFB-BUS-50:  
Controlled Substances Use in Research and Teaching

Dear Chair Auffhammer,

During our meeting held on February 8, 2024, the Committee on Research (COR) reviewed the proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. COR extended an invitation to Professor Gül Dölen from the Department of Psychology, Berkeley Center for the Science of Psychedelics, and the Helen Wills Neuroscience Institute to discuss and share her insights on the policy due to her research in this area. Professor Dölen noted that the newer document's verbiage is concise, and she appreciated the adaptability of the UC policy to suit the specific research needs at each location.

COR supports enhancing the efficiency and transparency of the Campus Controlled Substances Programs by clarifying the detailed scope of duties assigned to Controlled Substances Program Officers. This clarification will contribute to a more streamlined and effective execution of responsibilities within the program. Additionally, defining the Campus Designation form of Drug Enforcement Agency (DEA) Registration and addressing specific requirements for other DEA Registrations, such as individual schedule I DEA Registrations, will foster a comprehensive understanding of registration processes.

COR also believes that offering additional guidance on the import, export, interstate, and intrastate use, transfer, and transport of Controlled Substances, along with Controlled Substances Analogues and DEA-exempt chemical preparations, is crucial for ensuring compliance and preventing misuse. Overall, COR supports this policy as currently written and understands the necessity of the policy; however, COR supports seeking less burdensome rules if and when possible.

Thank you for the opportunity to review this document.

Sincerely,

Lia Fernald, Chair  
Committee on Research  

LF/pga
March 11, 2024

James Steintrager  
Chair, Academic Council  

RE: Proposed Revisions Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching  

The proposed revisions to Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching were forwarded to all standing committees of the Davis Division of the Academic Senate. Eight committees responded: Graduate Council (GC), Research (COR), and the Faculty Executive Committees of the College of Biological Sciences (CBS), College of Engineering (COE), the College of Letters and Sciences (L&S), the School of Education (SOE), the School of Medicine (SOM), and the School of Nursing (SON).

Committees support the proposed revisions. GC note that the clarity of the policy has been improved, however, it is difficult to determine whether the proposed revisions would increase faculty workload. COR and SOM provide three suggestions for the policyholders to consider: 1) adding “clinical” to the title to encompass all parties referenced in the policy; 2) including “Controlled Substance Analogues” in the “Scope” statement on the first page of the policy; and, 3) providing a summary of the policy with key points for those working in this field.

The Davis Division appreciates the opportunity to comment.

Sincerely,

Ahmet Palazoglu  
Chair, Davis Division of the Academic Senate  
Distinguished Professor of Chemical Engineering  
University of California, Davis

Enclosed: Davis Division Committee Responses

c: Monica Lin, Executive Director, Systemwide Academic Senate  
   Michael LaBriola, Assistant Director, Systemwide Academic Senate  
   Edwin M. Arevalo, Executive Director, Davis Division of the Academic Senate
Ahmet Palazoglu  
Chair, Davis Division of the Academic Senate

RE: Request for Consultation on the Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

Dear Ahmet:

The Committee on Research (COR) has reviewed the Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching. We note the following items to consider:

- A suggested change to the 'scope' statement on the first page, which suggests including ‘controlled substance analogues' as defined on page 3. It is worth noting that there is no consideration of the substance amounts, which means that no exception will be made for people who use these substances for analytical purposes only.
- It would be helpful to provide a summary with key points for those working in this field.

Sincerely,

Paul D. Hastings  
Chair, Committee on Research
Ahmet Palazoglu  
Chair, Davis Division of the Academic Senate

RE: Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

As delegated by Graduate Council, the Academic Planning and Development (APD) Subcommittee has reviewed and discussed the proposed revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching. The proposed revisions improve the clarity of the policy and do not appear to substantively change the policy itself. Although the clarity of the policy has been improved, it was still difficult for APD to determine whether these revisions would increase faculty workload, which would be the committee’s main concern.

Many thanks for the opportunity to review and comment.
Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

FEC: School of Medicine Committee Response

March 8, 2024

Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

- FEC members reviewed and discussed this item on February 28
- The committee suggested adding “clinical” in the title to encompass all the parties referenced in the document.
Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

FEC: College of Biological Sciences Committee Response

March 8, 2024

We have no comments and no concerns.
Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

FEC: College of Engineering Committee Response

March 8, 2024

COE FEC has no objections
Proposed Revisions to the Presidential Policy BFB-BUS-50, Controlled Substance Use in Research and Teaching

FEC: School of Nursing Committee Response

March 8, 2024

The SON FEC has no objection on the proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching.
March 20, 2024

Jim Steintrager, Chair
Academic Council

Re: Proposed Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager,

The Irvine Division Cabinet discussed the proposed revisions to Presidential Policy BFB-BUS-50 at its meeting on March 19, 2024. The Council on Teaching, Learning, and Student Experience (CTLSE) and Council on Research, Computing, and Libraries (CORCL) also reviewed the proposed revisions. The committees’ comments are attached for your review.

The Irvine Division appreciates the opportunity to comment.

Sincerely,

Arvind Rajaraman, Chair
Academic Senate, Irvine Division

Enclosures: CTLSE & CORCL memos

Cc: Valerie Jenness, Chair Elect
    Jisoo Kim, Executive Director
    Gina Anzivino, Associate Director
March 4, 2024

ARVIND RAJARAMAN, CHAIR
ACADEMIC SENATE, IRVINE DIVISION

RE: Proposed Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

At its meeting on February 15, 2024 meeting the Council on Research, Computing, and Libraries (CORCL) discussed the proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching.

Overall, the Council found that the proposed revisions to be reasonable. The revisions clearly define the scope, policy, responsibilities, and procedures.

One recommendation is to clarify whether it is permissible for any individual with a personal DEA registration for research purposes to submit controlled substance purchase requests under the University's Program. Council members were confused as to why “Authorized Individuals working in a research laboratory conducting Authorized University Activities with the use of Dangerous Drugs and/or Devices” are not covered under the Campus Controlled Substance Programs. These activities likely encompass most of the activities approved by UBA and/or IACUC. (III. Policy Text, A., 5., Page 7)

The Council appreciates the opportunity to comment.

On behalf of the Council,

James Weatherall, Chair

c: Jisoo Kim, Executive Director
Gina Anzivino, Assistant Director
Michelle Chen, CORCL Analyst
ARVIND RAJARAMAN, CHAIR
ACADEMIC SENATE – IRVINE DIVISION

Re: Systemwide Proposed Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Academic Council Chair Steintrager forwarded for review proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching.

The Council on Teaching, Learning, and Student Experience (CTLSE) discussed this issue at its meeting on February 5, 2024, and members had no concerns with the proposed revisions at this time.

Sincerely,

Sergio Gago-Masague, Chair
Council on Teaching, Learning, and Student Experience

C:

Jisoo Kim, Executive Director
Academic Senate

Gina Anzivino, Associate Director
Academic Senate

Stephanie Makhlouf, Cabinet Analyst
Academic Senate
March 19, 2024

James Steintrager
Chair, UC Academic Senate

Re: (Systemwide Senate Review): Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager,

At its meeting on March 14, 2024, the divisional Executive Board (EB) reviewed the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching and the attached divisional committee and council responses.

EB members voted unanimously in favor of a motion to endorse the proposal with the proviso that faculty that work closely in this area should be consulted on the details going forward.

Members noted the importance of having faculty that frequently use controlled substances in their research review the proposal prior to finalization and implementation to ensure that the policy does not stymie their scholarly endeavors.

Sincerely,

Andrea Kasko
Chair
UCLA Academic Senate

Encl.

Cc: Kathleen Bawn, Vice Chair/Chair Elect, UCLA Academic Senate
Jessica Cattelino, Immediate Past Chair, UCLA Academic Senate
April de Stefano, Executive Director, UCLA Academic Senate
March 5, 2024

To: Andrea Kasko, Chair, UCLA Academic Senate

From: Brooke Scelza, Chair, Graduate Council

Re: Systemwide Senate Review: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Graduate Council members independently reviewed proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. Most members did not have comments. One member who responded was in support of the revisions.

We appreciate the opportunity to express our views on this matter. If you have any questions, please contact us via Graduate Council Analyst, Emily Le, at ele@senate.ucla.edu.
March 20, 2024

To: James Steintrager, Chair, Academic Council

From: UCM Divisional Council

Re: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

The proposed revisions to Presidential Policy BFB-BUS-50 Controlled Substances Use in Research and Teaching were distributed for comment to the Merced Division Senate Committees and School Executive Committees. The following committees offered comments for consideration. Their comments are appended to this memo.

- Committee on Research (CoR)
- Committee on Rules and Elections (CRE)
- Committee on Faculty Welfare and Academic Freedom (FWAF)
- Graduate Council (GC)

CoR sees the policy as a valuable tool for handling the complexities of obtaining controlled substances for research. It aims to simplify the understanding and compliance with laws and regulations, benefiting both Environmental Health and Safety (EHS) and faculty members. CoR offers some comments related to some aspects of the policy. Notably, a lack of clarity regarding how controlled substances will be monitored and secured in a Principal Investigator’s lab or a shared lab setting. There is a need for further clarification on what “maintain strict control over inventory and security of Controlled Substances” entails. Strict control typically involves secure storage measures such as locking substances in separate cabinets or utilizing a secure lab door. In shared lab settings, it is crucial to establish clear protocols for access and monitoring to ensure compliance with regulations. It is unclear how one can maintain control and security over controlled substances in shared labs. Furthermore, the personnel screening requirements mandate that individuals with access to controlled substances must not have prior felony offenses and a background check will be necessary for all lab workers. It is unclear whether the Principal Investigators will cover this cost, especially considering the turnover of students and researchers throughout the year. The policy highlights the IRB’s role in approving the use of controlled substances in research and training. Similarly, it would seem appropriate that the Institutional Animal Care and Use Committee (IACUC) also be included in this policy, as the IACUC reviews, approves, and monitors animal research protocols that often involve controlled substances.
CRE believes that minor edits to the language would improve accountability for investigators and the Controlled Substances Program Officers (CSPOs), as well as facilitate the registration process. Thus, CRE recommends edits to section III. A “Activities under the Campus Controlled Substance Programs”.

Current Language:
Campus Controlled Substance Programs may provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

Suggested Language (in bold, underlined font):
Campus Controlled Substance Programs shall provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices, in the form of checklists, guidance documents, and FAQ materials. In addition, the CSPO should be closely engaged with the DEA registration process, so that they are well prepared to facilitate the process and advise campus stakeholders.

FWAF supports the proposed policy revisions and deems them non-controversial. The committee has no substantive comments or proposed changes. However, FWAF has a minor concern regarding researchers collaborating with individuals in foreign countries with differing controlled substances policies. FWAF suggests detailing expectations for researchers in such situations to minimize liability and risk exposure for both the researchers and the University.

GC seeks more details about the CSPO’s role in ordering the controlled substances and the expected approval timeframes. GC suggests including the ordering process in the policy for clarity and efficiency. Additionally, GC questions the removal of the forms appendix and recommends providing a link if the forms have been relocated.

DivCo members reviewed the committees’ comments and support their various points and suggestions.

The Merced Division thanks you for the opportunity to comment on these proposed policy revisions.

CC: Divisional Council
Monica Lin, Executive Director, Systemwide Academic Senate
Michael LaBriola, Assistant Director, Systemwide Academic Senate
UCM Senate Office
February 23, 2024

To: Matt Hibbing, Senate Chair

From: Tao Ye, Chair, Committee on Research (CoR)

Re: Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

The purpose of the revised Policy on Controlled Substances Use in Research and Teaching is to define the roles, procedures, and responsibilities for establishing and maintaining a Controlled Substances Program at each campus within the UC system. Overall, CoR believes that this is a welcome program that is needed to manage the complexity of acquiring Controlled Substances for research purposes. The laws and regulations are challenging for EHS and faculty to understand and keep track of and this program appears to help bridge that gap.

The main comments CoR has centers around the vague language over how the Controlled Substances will be monitored and secured in a PI’s lab or shared lab setting:

1. PIs and DEA Registrants are required to “maintain strict control over inventory and security of Controlled Substances.” This may need additional clarification. What exactly constitutes strict control? Do Controlled Substances need to be locked away in separate cabinets or does a secure lab door suffice? Furthermore, many labs are shared in which multiple research labs occupy the same lab. How can one maintain control and security over their Controlled Substances under those conditions? The answers to these questions may have a big impact on the day-to-day operation of a research lab.

2. Personnel screening requirements require all individuals who have access to Controlled Substances must have no prior felony offenses. A background check will be required to screen all individuals working in the lab. Will this be a cost that the PIs will be paying for? Many students come and go throughout the year (high school researchers, undergraduate researchers, graduate students and postdocs).

3. The policy mentions IRB considering their approving authority for use of controlled substances in research and training. In the same vein, we suggest that Institutional Animal Care and Use Committee (IACUC) be also involved in this policy. IACUC reviews, approves, and monitors animal research protocols which in many instances include controlled substances.

We appreciate the opportunity to opine.

cc: Senate Office
February 26, 2024

To: Matthew Hibbing, Chair, Divisional Council

From: Committee on Rules and Elections (CRE)

Re: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

The Committee on Rules and Elections evaluated the Presidential Policy BFB-BUS-50: Controlled Substances in Research and Teaching and offers the following comments.

CRE welcomes the requirement to have written designations. Based on consultation with campus stakeholders, we suggest that accountability of investigators and the Controlled Substance Program Officer (CSPO), together with facilitation of the registration process, would be enhanced by edits to the language of the second paragraph of III.A, as follows:

Current Language:
Campus Controlled Substance Programs may provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

Suggested Language (in bold and underlined font):
Campus Controlled Substance Programs shall provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices, in the form of checklists, guidance documents, and FAQ materials. In addition, the CSPO should be closely engaged with the DEA registration process, so that they are well prepared to facilitate the process and advise campus stakeholders.

We thank you for the opportunity to review and comment.

CC: CRE Members
    Senate Office
February 26, 2024

To: Matthew Hibbing, Chair, Divisional Council

From: Committee on Faculty Welfare and Academic Freedom (FWAF)

Re: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

The Committee on Faculty Welfare and Academic Freedom evaluated the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching and offers the following comments.

FWAF believes the proposed policy revisions are non-controversial and has no substantive comments or proposed revisions. However, FWAF does have one, largely minor concern. The policy highlights the importance of complying with state and federal laws on the use of controlled substances. This point is well taken. However, many researchers are involved in collaborations with researchers who maintain residency in foreign countries, and those countries frequently have a specific set of controlled substance policies that may not align with the policies of the United States or California. It may be useful to detail what researchers are expected to do in such situations, particularly to limit the liability and risk exposure of both the individual researchers and the University.

We thank you for the opportunity to review and comment.

Cc: FWAF Members
    Senate Office
February 26, 2024

To: Matt Hibbing, Chair, Divisional Council

From: Michael Scheibner, Chair, Graduate Council (GC)

Re: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Graduate Council (GC) reviewed the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching and offers the following comments:

GC would like to gather additional information about the Controlled Substance Program Officer (CSPO) role in the process for ordering controlled substances and the expected average timeframes for approval processes for ordering such substances. GC wonders whether the timeframe and process for ordering controlled substances could be stated in the policy to result in a less complicated and time-consuming process.

It is also unclear why the appendix with all the forms has been removed. GC wonders whether these forms have been relocated. If so, GC believes it may be useful to include a link.

GC thanks you for the opportunity to review the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching.

Cc: Graduate Council
    Senate Office
March 14, 2024

James A. Steintrager, Chair, Academic Council
1111 Franklin Street, 12th Floor
Oakland, CA 94607-5200

RE:  [Systemwide Review] Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Jim,

The Riverside Executive Council discussed the subject proposed policy during their March 11, 2024 meeting and had no comments to add to those provided by local committees. These comments are attached.

Several committees had no comments, concerns, or objections to the proposed changes. The Committee on Academic Personnel commends the effort in clarifying the scope of duties of the Campus Controlled Substances Programs and the Controlled Substances Program Officers as well as several DEA-related issues and appreciates its contextual coherence and definitional consistency. The faculty executive committee of the College of Humanities Arts and Social Sciences feels they lack the expertise to address the proposal but recognizes that controlled substance use in research and teaching occurs in their college and across the campus. For this reason, the Executive Committee encourages that CHASS faculty who use controlled substances in their research and teaching be directly consulted when there are significant proposed changes to policies regarding controlled substances.

The School of Medicine Faculty Executive Committee is in favor of the proposed changes and opined that the UC must have infrastructure in place that handles controlled substances (CS) for compliance; and noted that the Clinical component is not included in the policy except for the university’s infrastructure related to CS. The SOM FEC also identified one proposed change in the document:

Section III Policy Text, A. Activities under the Campus Controlled Substance Programs:

Campus Controlled Substance Programs may (change “may” to “shall”) provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

Sincerely yours,

Sang-Hee Lee
Professor of Anthropology and Chair of the Riverside Division

CC: Monica Lin, Executive Director of the Academic Senate
Cherysa Cortez, Executive Director of UCR Academic Senate Office
COMMITTEE ON ACADEMIC PERSONNEL

February 6, 2024

To: Sang-Hee Lee, Chair
Riverside Division Academic Senate

From: Jang-Ting Guo, Chair
Committee on Academic Personnel

Re: Proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

In its February 5, 2024 meeting, CAP discussed the proposed revisions to the systemwide Presidential Policy on Controlled Substances Use In Research and Teaching. The committee commends the effort in clarifying the scope of duties of the Campus Controlled Substances Programs and the Controlled Substances Program Officers as well as several DEA-related issues, and appreciates its contextual coherence and definitional consistency. Accordingly, CAP has no further comment on this revised systemwide Presidential Policy.
The CHASS Executive Committee reviewed the Proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching. The committee feels they lack the expertise to address the proposal but recognizes that controlled substance use in research and teaching occurs in CHASS and across the campus. For this reason, the Executive Committee encourages that CHASS faculty who use controlled substances in their research and teaching be directly consulted when there are significant proposed changes to policies regarding controlled substances.
February 2, 2024

TO: Sang-Hee Lee, Ph.D., Chair, Academic Senate, UCR Division

FROM: Marcus Kaul, Ph.D., Chair, Faculty Executive Committee, UCR School of Medicine


Dear Sang-Hee,

The SOM Faculty Executive Committee has reviewed the proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching.

The Committee identified one proposed change in the document:

- Section III Policy Text, A. Activities under the Campus Controlled Substance Programs
  
  Campus Controlled Substance Programs may (change “may” to “shall”) provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

The University must have infrastructure in place that handles controlled substances (CS) for compliance. The Clinical component is not included in the policy except for the university’s infrastructure related to CS.

We approve of the proposed revised policy and have no additional comments.

Yours sincerely,

Marcus Kaul, Ph.D.
Chair, Faculty Executive Committee School of Medicine
COMMITTEE ON ACADEMIC FREEDOM

January 18, 2024

To: Sang-Hee Lee, Chair
    Riverside Division Academic Senate

From: Matt King, Chair
      Committee on Academic Freedom

Re: Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

The Committee on Academic Freedom reviewed the proposed Presidential Policy for Controlled Substances Use in Research and Teaching at their January 18, 2024 meeting and did not have any concerns related to Academic Freedom.
February 22, 2024

TO: Sang-Hee Lee, Ph.D., Chair, Academic Senate, UCR Division

FROM: Bahram Mobasher, Ph.D., Chair, Faculty Executive Committee, College of Natural and Agricultural Sciences

SUBJECT: [Systemwide Review] Proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

Dear Sang-Hee,

The CNAS Faculty Executive Committee reviewed the Proposed Revised Policy on February 6, 2024, and has no comments or concerns with the proposed changes.

Sincerely,

Bahram Mobasher, Ph.D
Chair, Faculty Executive Committee College of Natural and Agricultural Sciences
GRADUATE COUNCIL

February 15, 2024

To: Sang-Hee Lee, Chair
   Riverside Division

From: David Oglesby, Chair
   Graduate Council

Re: [Systemwide Review] Proposed Revised Policy: Presidential Policy
    BFB-BUS-50: Controlled Substances Use In Research and Teaching

Graduate Council reviewed the proposed revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching at their February 15, 2024 meeting. The Council did not have any concerns with the revisions being proposed.
2/26/24

To: Sang-Hee Lee, Division Chair of the UCR Division of the Academic Senate and Cherysa Cortez, Executive Director of the UCR Academic Senate

From: Katherine Meltzoff, Ph.D., Faculty Chair of the School of Education Executive Committee

Subject: [Systemwide Review] Proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

The SOE Executive Committee reviewed the [Systemwide Review] Proposed Revised Policy: Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching. Comments/feedback were solicited at our executive committee meeting and via email.

The SOE FEC did not have any comments on this proposed policy.

Thank you for the opportunity to provide feedback.

Sincerely,

Katherine Meltzoff
Faculty Executive Committee Chair
School of Education
University of California, Riverside
March 19, 2024

Professor James Steintrager  
Chair, Academic Senate  
University of California  
VIA EMAIL

Re: Divisional Review of Proposed Revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager,

The revisions to BFB-BUS-50: Controlled Substances Use in Research and Teaching were distributed to San Diego Divisional Senate standing committees and discussed at the March 11, 2024 Divisional Senate Council meeting. Senate Council endorsed the proposal and had no comments.

The responses from the Divisional Committee on Faculty Welfare and Committee on Research are attached.

Sincerely,

John A. Hildebrand  
Chair  
San Diego Divisional Academic Senate

Attachment

cc: Olivia A. Graeve, Vice Chair, San Diego Divisional Academic Senate  
    Lori Hullings, Executive Director, San Diego Divisional Academic Senate  
    Monica Lin, Executive Director, UC Systemwide Academic Senate
February 28, 2024

JOHN HILDEBRAND, CHAIR
Academic Senate, San Diego Division

SUBJECT: Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

The Committee on Faculty Welfare discussed the proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching at its February meeting. The committee endorsed the proposed Presidential policy.

Sincerely,

Juan Pablo Pardo-Guerra, Chair
Committee on Faculty Welfare

cc: O. Graeve
February 20, 2024

JOHN HILDEBRAND, Chair
Academic Senate, San Diego Division

SUBJECT: Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

The Committee on Research (COR) discussed the Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching at their February 12, 2024 meeting. The Committee was generally supportive of the proposed revisions, and hopes that there will be clear guidelines on which version of the policy should be followed as the transition from the previous policy to the revised policy is enacted.

Sincerely yours,

George Fuller, Chair
Committee on Research

cc: A. Chiba
    K. Gonzalez
    O. Graeve
    L. Hullings
March 18, 2024

James Steintrager  
Chair, Academic Council  
Systemwide Academic Senate  
University of California Office of the President  
1111 Franklin St., 12th Floor  
Oakland, CA 94607-5200

Re: Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager:

The San Francisco Division of the Academic Senate is pleased to opine on the Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. The UCSF Senate committees acknowledge that many aspects of the policy are determined by federal and/or state regulations and believe that the policy is in line with practices at UCSF Health. Moreover, the UCSF Academic Senate appreciates the policy’s efforts to clarify the use of controlled substances in UC research and teaching activities. Three UCSF committees submitted comments on this review: the Clinical Affairs Committee (CAC), the Committee on Research (COR), and the Committee on Rules & Jurisdiction (R&J).

Applicability to Clinical Care

CAC and R&J advise that the policy should clarify its applicability to clinical care. Presently, the cover sheet implies the policy excludes patient care activities involving controlled substances, yet Section IV, subsection (B) addresses these very activities. To rectify this inconsistency and dispel confusion, CAC and R&J propose adding introductory text to Section IV (Compliance/Responsibilities), providing necessary context and explanation, particularly for the Patient Care and Clinical Controlled Substance Programs section.

Inconsistencies in Policy Language and Clarity:

COR recommends that the policy explicitly outline its full scope in Section I (Policy Summary) or within the introductory portion of Section III (Policy Text) to prevent ambiguity. This should encompass the duties of individuals involved in research with any controlled substances and reference pertinent policies or guidelines concerning Schedule I substances.

Elaboration of Procedures:

COR finds the appendices in the original policy useful for determining research procedures and suggests retaining them, as long as the information in the appendices is still current. Furthermore, COR suggests enhancing the clarity of procedures in various subsections of Section III of the policy. Specifically:

- Section III.C should detail the process for researchers handling controlled substances in non-clinical areas or indicate that they must adhere to their respective campus policies, urging campuses to establish and disseminate clear guidelines.
- Section III.C.3 could benefit from more explicit storage requirements for controlled substances, particularly for Schedule II-V drugs, potentially setting a systemwide standard for lab management of these substances.
For Section III.D.2.b, COR advises specifying if UC researchers at non-UC California locations using controlled substances under that location’s DEA registration require a Controlled Substance Program Officer (CSPO)’s prior written approval. COR suggests providing guidance on the procedures for such situations.

Relevant to Section III.D.6, COR notes that the Research Advisory Panel of California (RAPC) also requires researchers to obtain the RAPC’s review and approval of study protocols that involve DEA schedule III-V controlled substances, in addition to non-scheduled drugs, when they are used in Substance Use Disorder treatment research. It may be useful to mention this requirement in this section, as not all researchers may be aware of this requirement.

Thank you for the opportunity to opine on the revisions to this important policy. If you have any questions, please let me know.

Steven Hetts, MD, 2023-25 Chair
UCSF Academic Senate

Enclosures (2)
Cc: Kartika Palar, Chair, Committee on Research (COR)
   Spencer Behr, Chair, Committee on Rules & Jurisdiction (R&J)
   Malini Singh, Chair, Clinical Affairs Committee (CAC)
Re: Comments on Controlled Substances Use in Research and Teaching Systemwide Review

Dear Chair Hetts:

The Clinical Affairs Committee (CAC) and Rules and Jurisdiction (R&J) write to comment on Revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching that is out for systemwide review. Specifically, the committees write to recommend clarification about whether and how the policy applies to clinical care.

The policy cover sheet begins with a scope section that explicitly states, “This Policy does not apply to Controlled Substance use in connection with patient care activities performed by a UC health system, veterinary teaching hospital, pharmacy except to establish the units and positions responsible for such activities (see section IV).” Then, in Section IV on Compliance/Responsibilities, there is a subsection (B) on Patient Care and Clinical Controlled Substance Programs. Presumably, this section is there to “establish the units and positions responsible for such activities” as referenced in the scope section, but CAC and R&J still found this confusing.

If this policy is not applicable to patient care and clinical programs, why is there a section on Patient Care and Clinical Controlled Substance Programs? Shouldn’t the information be in a policy that is applicable to patient care and clinical programs? Why would people look for this information in a policy that expressly says it is not applicable to patient care and clinical programs?

CAC and R&J also believe the language of Section IV would benefit from introductory text. The section includes job titles and responsibilities, but it is missing an explanation, even a short one, for why those job titles are responsibilities are being listed. CAC and R&J believe an explanation and context would be especially helpful for the section on Patient Care and Clinical Controlled Substance Programs since the policy otherwise does not apply to those settings.

CAC and R&J recommend the University consider adding introductory and explanatory language to the Compliance/Responsibilities section. CAC and R&J further recommend the University consider whether the section on Patient Care and Clinical Controlled Substance Programs will be found and followed by the appropriate parties when the larger policy signals that it is not applicable to patient care and clinical programs.

Setting aside those considerations, CAC had no substantive concerns about the policy. CAC reached out to colleagues in the School of Pharmacy and understands the policy is in line with
practices at UCSF Health. The proposed revisions did not raise concerns among those familiar with how these policies work in practice.

If you have questions about CAC’s and R&J’s joint comments, please contact the committees’ analysts Kristie.Tappan@ucsf.edu and Sophia.Root@ucsf.edu. Thank you for the opportunity to comment.

Sincerely,

Malini Singh, MD, MPH, MBA
Clinical Affairs Committee Chair

Spencer Behr, MD
Committee on Rules and Jurisdiction Chair
Communication from the Academic Senate Committee on Research
Kartika Palar, PhD, Chair

March 14, 2024

TO: Steven Hetts, Chair of the UCSF Division of the Academic Senate
FROM: Kartika Palar, Chair, UCSF Committee on Research
CC: Todd Giedt, Executive Director of the UCSF Academic Senate Office
RE: Revised Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

Dear Chair Hetts:

The Committee on Research (COR) writes to comment on the Systemwide Review of Revised Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching. As an advocate for researchers at UCSF, COR appreciates the opportunity to provide feedback on this policy. COR understands that many aspects of the policy are determined by federal and/or state regulations. However, COR has a few suggestions to improve the policy’s clarity.

1. The full scope of the policy should be clearly stated in either Section I (Policy Summary) or the introductory text of Section III (Policy Text). Currently, Section I states, “The purpose of this document is to define the roles and responsibilities for establishing and maintaining a Controlled Substances Program within the University of California.” The policy goes on to state that Campus Controlled Substance Programs do not cover the use of schedule I drugs. Thus, a reader may assume that schedule I drugs are outside the scope of this policy. However, later parts of the policy (e.g., III.C on Responsibilities of Individual / Other DEA Registrants) do discuss schedule I drugs. To avoid confusion, it may be helpful to state upfront that the policy’s scope includes not only Controlled Substances Programs but also the responsibilities of individuals conducting research using controlled substances of any kind. It would also be helpful to reference the other policies or guidelines related to schedule I drugs if this policy does not comprehensively list all policies and procedures regarding the use of these drugs.

2. Research faculty found the appendices to the previous version of the policy helpful for determining research procedures, and COR was surprised to see them removed without explanation. Assuming that the information in the appendices is still current, COR recommends that the appendices be retained either in this policy or in an alternative policy or systemwide document that is easy for researchers to access. If the appendices are moved to another document, their location should be identified within this policy.

3. Section III.C states that researchers must notify the Controlled Substance Program Officer (CSPO) before handling controlled substances in a non-clinical area, but it does not provide further details about procedures for doing so. COR understands that the intention may be to allow individual campuses to determine the procedures that work best for them. If so, COR supports that intention but suggests that to improve clarity, the policy should state that researchers are expected to follow their campus’s policies and should require that campuses develop clear policies and procedures that are easily accessible to researchers. Additionally, it would be helpful to either state whether this notification must take a certain form (e.g., email or formal letter) or explain that the required form of the notification is determined by campus guidelines.
4. In Section III.C.3, it may be helpful to include more details as to the types of storage requirements necessary for different controlled substances when handled in settings that are not under the jurisdiction of the Campus Controlled Substances Program. Schedule I substances require a schedule I safe, but the requirements for the storage and handling of schedule II-V drugs are less well-defined, and it may be helpful to set a systemwide standard for individual labs working with these substances.

5. In Section III.D.2.b, COR recommends clarifying whether a UC researcher who conducts research at a non-UC location within California and uses controlled substances obtained through that location’s DEA registration, as described in Section III.A.4, must obtain prior written approval by the CSPO. This situation may apply to many UC researchers, such as active collaborators with the San Francisco Department of Public Health’s Center on Substance Use and Health, and, thus, it would be helpful to provide guidance regarding appropriate procedures in this situation.

6. Relevant to Section III.D.6, COR notes that the Research Advisory Panel of California (RAPC) also requires researchers to obtain the RAPC’s review and approval of study protocols that involve DEA schedule III-V controlled substances, in addition to non-scheduled drugs, when they are used in Substance Use Disorder treatment research. It may be useful to mention this requirement in this section, as not all researchers may be aware of this requirement.

Thank you for the opportunity to comment on this important issue. If you have any questions on the Academic Senate Committee on Research’s comments, please contact me or Academic Senate Analyst Liz Greenwood (liz.greenwood@ucsf.edu).
March 20, 2024

To: Jim Steintrager, Chair
   Academic Senate

From: Susannah Scott, Divisional Chair
      Academic Senate

Re: Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

The Santa Barbara Division distributed the Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching to the Council on Faculty Welfare, Academic Freedom, and Awards (CFW), the Council on Planning and Budget (CPB), the Committee on Research Policies and Procedures (CRPP), and the Graduate Council (GC). GC opted not to opine. The Faculty Executive Committee (FEC) of the Gevirtz Graduate School of Education (EDUC) received the proposed policy as an information item, and opted to opine.

Overall, the revised version of the proposed policy was well received by the Santa Barbara Division. The reviewing groups note that the policy is reasonable and comprehensive. They offer a number of suggestions for consideration, which are summarized below. All of the individual responses are attached for your reference.

In terms of the policy’s implementation, campuses or locations will need to make a considerable effort to raise awareness of the policy and ensure that it is thoroughly understood. Individuals who use controlled substances in their research and/or teaching should be provided with adequate training, including additional guidance on where federal law might differ from state law, along with a well-maintained list of controlled substances. Campuses and locations should also consider the additional workload that will be borne by faculty, staff, and administrators as the policy is implemented, and take care to manage the approval process in a manner that does not delay research progress.

The EDUC FEC offers a minor note related to the use of the acronym “DEA” in the proposed policy. In the red line version, it appears that DEA is used for both “Drug Enforcement Agency” and “Drug Enforcement Administration,” which has the potential to create confusion (please see red line version p. 2 and p. 4).

Thank you for the opportunity to comment.
March 14, 2024

To: Susannah Scott, Divisional Chair
   Academic Senate

From: John W.I. Lee, Chair
       Council on Faculty Welfare, Academic Freedom and Awards

Re: Proposed Revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

At its meeting of March 6, 2024, the Council on Faculty Welfare, Academic Freedom and Awards (CFW) discussed the proposed revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. The Council suggests a focus on faculty, staff, and researcher awareness so that any new policies are thoroughly advertised and clearly understood. Council members in departments where controlled substances are used in research and/or teaching emphasized the importance of providing training modules for faculty, and of providing easily accessible and continuously updated lists of controlled substances. The Council also would like more explicit guidance for research situations that may involve controlled substances for which California law differs from federal law.

CC: Shasta Delp, Executive Director, Academic Senate
To: Susannah Scott, Divisional Chair  
UCSB Academic Senate

From: France Winddance Twine, Chair  
Council on Planning & Budget

Re: BFB-BUS-50: Controlled Substances Use in Research & Teaching

The Council on Planning & Budget (CPB) has reviewed the proposed revisions to Policy BFB-BUS-50: Controlled Substances Use in Research & Teaching. The proposed revisions are important for ensuring the safe use of controlled substances in teaching and research, and for ensuring compliance with Federal and State regulations. The proposed revisions are seen by CPB as both necessary and reasonable. However, the Council does note that where additional duties, documentation, personnel screening, and training are to be implemented, the additional workload on staff and faculty should be considered. This is particularly relevant with regards to the scope of the newly detailed duties for the campus Controlled Substance Program Officer (CSPO). Moreover, because the approval process for use of controlled substances in research can be very time consuming, resulting in delayed research progress, CPB is concerned that the new policy should not add additional delays, and that the campus will work to expedite the approval process.

cc: Shasta Delp, Academic Senate Executive Director
March 5, 2024

To: Susannah Scott, Divisional Chair
Academic Senate

From: Alan Murray, Chair
Committee on Research Policy and Procedures

Re: Proposed Revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

At its meeting of March 1, 2024, the Committee on Research Policy and Procedures (CRPP) discussed the proposed revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. CRPP thought this was a thoughtful and comprehensive revision of the policy to clarify details that may have been ambiguous in the previous version.

CC: Shasta Delp, Executive Director, Academic Senate
March 4, 2024

To: Susannah Scott, Chair  
    Academic Senate

From: Tarek Azzam, Chair  
      Faculty Executive Committee, GGSE

Re: Proposed Revised Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Training

To whom it may concern,

The GGSE FEC wants to thank those who were involved in the drafting of the Proposed Revised Presidential Policy BFB-BUS-50. We believe that this was a reasonable policy clarification. We would like to make a minor note related to the use of DEA in the document. The document changed the Drug Enforcement Administration to an agency. We believe that the document was referring to local versions of the DEA. It appears that the DEA can’t be used for both agency and administration (please see red line version pgs. 2 & 4)

Tarek Azzam, Professor  
Faculty Executive Committee Chair  
Gevirtz Graduate School of Education

UC SANTA BARBARA
March 20, 2024

JAMES STEINTRAGER
Chair, Academic Council

Re: Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

Dear James,

The Santa Cruz Division of the Academic Senate has completed its review of the proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching with the Committee on Rules, Jurisdiction, and Elections (CRJE) responding. The committee found the proposed policy reasonable and deems that it presents no conflict with existing policy.

On behalf of the Santa Cruz Division, I thank you for the opportunity to comment on this proposed policy.

Sincerely,

Patty Gallagher, Chair
Academic Senate, Santa Cruz Division

cc: Amanda Rysling, Chair, Committee on Courses of Instruction
Michael Hance, Chair, Committee on Research
Eleonora Pasotti, Chair, Committee on Rules, Jurisdiction and Elections
Onuttom Narayan, Chair, Committee on Privilege and Tenure
Elisabeth Cameron, Chair, Committee on Teaching
Matthew Mednick, Executive Director, Academic Senate
JAMES STEINTRAGER  
CHAIR, ACADEMIC COUNCIL

RE: Revised Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

Dear Jim,

UCORP members discussed the proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching at the UCORP meeting on March 11th. Several reported that their campus CORs had discussed the revised policy and had minor suggestions around editorial clarity and details regarding a quantity threshold:

- UC Davis suggested adding “controlled substance analogues” to the first paragraph of the scope statement.
- UC Merced suggested that there be more clarity around standards for maintaining “strict control over inventory and security” of the controlled substances and that the Institutional Animal Care and Use Committee (IACUC), which reviews, approves, and monitors animal research protocols, also be involved in this policy.
- UC San Diego thought there could be more clarity about substance quantity.

Overall, UCORP supports the changes to the policy and appreciates having a policy in place. Thank you for providing the opportunity to comment on the revisions.

Sincerely,

Cynthia Schumann  
Chair, University Committee on Research Policy
JAMES STEINTRAGER, CHAIR
ACADEMIC COUNCIL

RE: Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Jim,

The University Committee on Faculty Welfare (UCFW) has discussed the proposed Presidential policy BFB-BUS-50: Controlled Substances Use in Research and Teaching, and we have several comments.

1) The policy needs clarity whether individual faculty are allowed to obtain a Schedule II-V controlled substances license. For example, section 3.A states that

"departmental DEA registrations do not cover: 1. Activities conducted under an individual schedule II-V DEA registration obtained outside of the Campus Controlled Substance Program. In accordance with their individual DEA registration, such persons conducting activities under their personal DEA registration are responsible for proper purchasing, recordkeeping, disposal, and other regulated practices;"

However, on at least one campus, faculty are not allowed to hold an individual schedule II-V controlled substances license; therefore, the need for clarification of the policy. In addition, the policy should clarify which activities are allowable on campus schedule II-V policies. For instance, faculty have been told that synthesis is not allowed on the campus DEA registration, but also that they could not get their own II-V license. However, synthesis is allowed (of the more dangerous compounds) on individual Schedule I licenses.

2) Under C.3.b, it states that individuals/DEA registrants must "Ensure that Controlled Substances covered under an individual DEA registration are not intermingled in any manner with Controlled Substances covered under separate DEA registrations and/or owned by the University or by other individuals or entities."

The vagueness of the phrase "are not intermingled in any manner" becomes problematic when a faculty member has an individual Schedule I DEA license, as well as drugs covered under the campus Schedule II-V license. As stated, it could be interpreted to require completely separate storage facilities for both schedules of drugs. These storage facilities can be very expensive and impractical to duplicate within a faculty member's lab. For instance, the Schedule I storage used by the faculty member may involve taking a safe and bolting it to the floor so that the bolts are inaccessible; then
retooling a freezer by cutting a hole in it to fit over the safe that's bolted to the floor. While storage for Schedules II-V would be less extensive, it would include doubling a great many of the precautions and would actually be less safe. The same goal can be reached by just clearly separating the drugs within the Schedule I containment.

3) Controlled substance analogues must be clarified. Section D.3 states that "Controlled Substance Analogues must commonly be treated as schedule I or II Controlled Substances absent applicability of an exception which depends on a number of factors, including but not limited to the chemical structure of the compound and whether the compound is intended for human consumption."

The actual law states that the controlled substance analogues do NOT need to be treated as schedule I or II if they are not intended for human consumption. Furthermore, having a chemical structure similar to a schedule I or II compound is a vague categorization that would be difficult to apply in practice and would include a great many commonly used chemicals.

Others have no doubt uncovered other implementation obstacles. Pending redress of these and similar issues, we offer conditional support for the proposal.

Thank you for your attention to this important matter.

Sincerely,

John Heraty, UCFW Chair

Copy: UCFW
    Monica Lin, Executive Director, Academic Senate
    Steven W. Cheung, Academic Council Vice Chair
March 19, 2024

James Steintrager
Chair, UC Academic Senate

Re: (Systemwide Senate Review): Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Dear Chair Steintrager,

At its meeting on March 14, 2024, the divisional Executive Board (EB) reviewed the Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching and the attached divisional committee and council responses.

EB members voted unanimously in favor of a motion to endorse the proposal with the proviso that faculty that work closely in this area should be consulted on the details going forward.

Members noted the importance of having faculty that frequently use controlled substances in their research review the proposal prior to finalization and implementation to ensure that the policy does not stymie their scholarly endeavors.

Sincerely,

Andrea Kasko
Chair
UCLA Academic Senate

Encl.

Cc:  Kathleen Bawn, Vice Chair/Chair Elect, UCLA Academic Senate
     Jessica Cattelino, Immediate Past Chair, UCLA Academic Senate
     April de Stefano, Executive Director, UCLA Academic Senate
March 5, 2024

To: Andrea Kasko, Chair, UCLA Academic Senate

From: Brooke Scelza, Chair, Graduate Council

Re: Systemwide Senate Review: Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching

Graduate Council members independently reviewed proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use in Research and Teaching. Most members did not have comments. One member who responded was in support of the revisions.

We appreciate the opportunity to express our views on this matter. If you have any questions, please contact us via Graduate Council Analyst, Emily Le, at ele@senate.ucla.edu.
January 10, 2024

CHANCELLORS
ACADEMIC COUNCIL CHAIR STEINTRAGER
LABORATORY DIRECTOR WITHERELL
ANR VICE PRESIDENT HUMISTON

Re: Systemwide Review of Proposed Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching

Dear Colleagues:

Enclosed for systemwide review are proposed revisions to Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching.

Substantive revisions to this Policy are proposed to incorporate changes to (1) specifically describe the scope of duties of the Campus Controlled Substances Program and the Controlled Substances Program Officers (CSPOs); (2) define the Campus Designation form of DEA Registration; (3) specifically address requirements applicable to DEA Registrations other than Campus Designation DEA Registrations, such as individual schedule I DEA Registrations; (4) provide more specific procedures regarding Powers of Attorney; (5) provide additional guidance as to import, export, interstate and intrastate use, transfer and transport of Controlled Substances, as well as Controlled Substances Analogues and DEA-exempt chemical preparations; and (6) establish responsible units and individuals for patient care and clinical Controlled Substances Programs.

The proposed revisions were drafted by a subcommittee of the UC Controlled Substances Program Officers Workgroup, which is composed of CSPOs from each UC campus, as well as representatives from UC Legal, UCOP Research Policy Analysis and Coordination (RPAC), and UCOP Risk Services (OPRS). During the management consultation process, drafts of the proposed changes were shared with the full CSPO Workgroup, including UC Legal, RPAC, and OPRS, as well as with the UC Environment, Health & Safety Leadership Council. The major area of discussion was regarding whether to include use of controlled substances in patient care settings. Ultimately, it was determined the scope of this policy should not apply to those environments other than to establish the unit and positions responsible for such activities because such uses are more heavily regulated, including more specifically prescribed program structures, than the uses for research and teaching.

Systemwide Review

Systemwide review is a public review distributed to the Chancellors, the Chair of the Academic Council, the Director of the Lawrence Berkeley National Laboratory, and the Vice President of Agriculture and Natural Resources requesting that they inform the general University community, especially affected employees, about policy proposals. Systemwide review also includes a mandatory, 90-day full Senate review.

Employees should be afforded the opportunity to review and comment on the draft policy. Attached is a Model Communication which may be used to inform non-exclusively represented employees about these proposals. The
January 10, 2024
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Labor Relations Office at the Office of the President is responsible for informing the bargaining units representing union membership about policy proposals.

We would appreciate receiving your comments no later than April 9, 2024. Please submit your comments to Ken Smith at ehs@ucop.edu. If you have any questions, please contact Ken Smith at ehs@ucop.edu or (510)882-3499.

Sincerely,

[Signature]
Kevin Confetti, Risk Services
Associate Vice President & Chief Risk Officer

Enclosures:
1) Draft Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching (clean copy)
2) Draft Presidential Policy BFB-BUS-50: Controlled Substances Use In Research and Teaching (tracked-changes copy)
3) Model Communication

cc: President Drake
Provost and Executive Vice President Newman
Executive Vice Chancellors/Provosts
Executive Vice President and Chief Operating Officer Nava
Executive Vice President Rubin
Senior Vice President Bustamante
Vice President and Vice Provost Gullatt
Vice Provost Haynes
Vice President Lloyd
Vice President Maldonado
Vice Provosts/Vice Chancellors of Academic Affairs/Personnel
Associate Vice Provost Lee
Associate Vice President Matella
Deputy General Counsel Woodall
Assistant Vice Provosts/Vice Chancellors for Academic Personnel
Deputy Chief HR Officer and Chief of Staff Henderson
Executive Director Lin
Executive Director Smith
Chief of Staff Beechem
Chief of Staff Kao
Chief of Staff Levintov
Chief Policy Advisor McAuliffe
Director Anders
Director Chin
Director Weston-Dawkes
Associate Director Dicaprio
Associate Director Garcia
Associate Director Teaford
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Associate Director Woolston
Assistant Director LaBriola
Manager Crosson
Analyst Durrin
Administrative Officer Babbitt
Policy Advisory Committee
Controlled Substances Program Officers
This policy does not apply to University clinical activities. Clinical care activities performed by a University Medical Center, veterinary teaching hospital, pharmacy, or clinic are governed by federal and state accrediting and regulatory agencies and are subject to review and audit by those agencies. Medical practitioners in University facilities are required to maintain appropriate state and federal licensure with respect to dispensing controlled substances.

Except as cited in the preceding paragraph, this policy applies to all authorized campus research and teaching activities which involve dangerous drugs, including controlled substances, listed and/or precursor chemicals, and dangerous devices. Based on feedback and the need for continuous improvement, this policy will evolve to incorporate updates that are identified to support scientific research or to address the needs of clinical activities.

This Policy applies to University of California (UC) faculty, staff, and Authorized Individuals who use Controlled Substances, DEA Listed Chemicals, and/or California Precursor Chemicals in UC research and teaching activities.

This Policy does not apply to Controlled Substance use in connection with patient care activities performed by a UC health system, veterinary teaching hospital, pharmacy, or clinic except to establish the units and positions responsible for such activities (see section IV). Controlled Substance use conducted in connection with patient...
care activities is governed by federal and state laws regarding Controlled Substances and/or California Precursor Chemicals and also is governed by federal and state licensing, accrediting and regulatory agencies and subject to such agency rules as well as review and audit by those agencies. Each UC entity using Controlled Substances in connection with patient care activities as described in this Policy is responsible for the monitoring and oversight of the Controlled Substances program.

Contact: Ken Smith
Email: Ken.Smith@ucop.edu
Phone #: 510-987-0170

I. POLICY SUMMARY
The purpose of this document is to define the roles and responsibilities for establishing and maintaining a Controlled Substances Program within the University of California. This document allows University locations to tailor their programs to meet to comply with practices of local expectations based on the various state Drug Enforcement Administration Agency (DEA) field division offices, as well as DEA regulations. The policy establishes the minimum regulatory requirements and provides a Best Practices Guide to aid in program implementation. University locations are expected to implement the program using the Best Practices Guide or equally effective procedures. University locations are also expected to develop detailed written procedures to implement this policy and to demonstrate compliance with federal and state regulations/laws on acquiring, maintaining, storing, using, and disposing of Controlled Substances. (See the Federal Controlled Substances Act, 21 U.S.C. §§801 – 971 and implementing regulations at US Department of Justice, DEA (CFR Title 21 C.F.R.; Food and Drug Act §§ 1300 -- 13161399); and the California regulations Uniform Controlled Substances Act, (California Health and Safety Code §11100 -- 1170011651)) on acquiring, maintaining, storing, using, and disposing of controlled substances.

II. DEFINITIONS
Authorized Individual – A Principal Investigator (PI) or laboratory member who is authorized by the University or National Laboratory to possess or use Controlled Substances by the University or Laboratory. (See Section IV)

Authorized University Activities – University approved research, veterinary care associated with research, and teaching uses of Controlled Substances, including Dangerous Drugs and/or Devices, Listed Chemicals, including Controlled Substances, and California Precursor and Listed Chemicals.
**Authorized Individual** – A Principal Investigator or laboratory member who is authorized to possess or use Controlled Substances by the University or Laboratory. (See Section IV)

**California Precursor Chemical** – Any substance listed under California Health and Safety Code §11100 et seq.

**Campus Controlled Substance Program** – A program established by each UC location to facilitate compliance with applicable requirements and procedures associated with the procurement, storage, use, transfer, disposal, and inspection of schedule II-V Controlled Substances for Authorized University Activities.

**Campus Designation** – DEA Authorization to include specific Controlled Substance storage locations and/or business activities on a campus under a single applicable DEA Researcher registration. Extension of additional storage locations and/or business activities of Controlled Substances require collaboration with the local DEA field office and approval by the DEA Diversion Control Division.

**Clinical Setting** – A setting where a controlled substance or dangerous drug is used in a human or animal patient care application not associated with research.

**Controlled Substances** – Narcotic and non-narcotic drugs under the jurisdiction of the federal Controlled Substances Act and the California Uniform Controlled Substances Act, including but not limited to those substances listed in 21 C.F.R. §1308.11-1308.15.

**Controlled Substance Analogue** – Defined under Section 802(32)(A) of the Controlled Substances Act as follows:

Except as specified by Section 802(32)(C) the term “Controlled Substance Analogue” means a substance

(i) the chemical structure of which is substantially similar to the chemical structure of a Controlled Substance in schedule I or II;

(ii) which has a stimulant, depressant, or hallucinogenic effect on the central nervous system that is substantially similar to or greater than the stimulant, depressant, or hallucinogenic effect on the central nervous system of a Controlled Substance in schedule I or II; OR

(iii) with respect to a particular person, where such person represents or intends to have a stimulant, depressant, or hallucinogenic effect on the central nervous system that is substantially similar to or greater than the stimulant, depressant, or hallucinogenic effect on the central nervous system of a Controlled Substance in schedule I or II.

Under section 802(32)(C), such term does not include:

(i) a Controlled Substance;
(ii) any substance for which there is an approved new drug application;

(iii) with respect to a particular person, any substance, if an exemption is in effect for investigational use, for that person, under section 355 of Title 21 of the U.S. Code governing food and drugs to the extent conduct with respect to such substance is pursuant to such exemption; or

(iv) any substance to the extent not intended for human consumption before such an exemption takes effect with respect to that substance.

**Controlled Substance Controls** - Controls related to ordering, receiving, prescribing, dispensing, administering, and documenting of Controlled Substances, including theft/loss and diversion monitoring.

**Controlled Substance Program Officer (CSPO)** – The position with operational responsibility for each location's Campus Controlled Substance Program.

**Dangerous Drug or Device** – The terms “Dangerous Drug” and “Dangerous Device” are defined in California Business and Professions Code Chapter 9, Division 2, Article 2 §4022 and includes the following:

(a) Any drug that bears the legend “Caution: federal law restricts this device to sale by or on the order of a physician, pharmacist, veterinarian, etc.” “Rx only” or words of similar import.

(b) Any device that bears the statement “Caution: federal law restricts this device to sale by or on the order of a physician, pharmacist, veterinarian, etc.” “Rx only” or words of similar import.

(c) Any other drug or device by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006 (of the California Business and Professions Code).

University investigators engaged in Authorized University Activities are permitted to purchase dangerous devices without a prescription as defined by California Business and Professions Code Chapter 9 Division 2 Article 3 §4059 and §4059.5.

**Drug Enforcement Administration (DEA)** – The agency responsible for enforcing the Controlled Substances laws and regulations of the United States.

**DEA Listed Chemicals** – Under federal law, a collective term that includes any DEA List I or List II chemical. Under C.F.R. §1399.92, including a List I chemical specifically designated by the DEA Administrator in 21 C.F.R. §1310.02(a), and that, in addition to legitimate uses, can be used in manufacturing a controlled substance in violation of the federal Controlled Substances Act, and is important to the manufacture of a Controlled Substance. A DEA any List II chemical is one specifically designated by the DEA Administrator in 21 C.F.R. §1310.02(b), and that, in addition to legitimate uses, is used in manufacturing a controlled substance in violation of the Controlled Substances Act.
**DEA Registration** – A DEA Registration pursuant to which business activity and coincident activity related to Controlled Substances is either required or permitted by 21 C.F.R. §1301.

**Environment, Health and Safety (EHS) Department** – The administrative unit that manages the location’s Environment, Health and Safety programs. Actual name of the departments may vary at each location.

**Institutional Review Board (IRB)** – The respective location’s Committee formally designated to approve, monitor, and review biomedical and behavioral research involving humans with the aim to protect the rights and welfare of the research subjects.

**Investigational New Drug (IND)** – A drug that has not been approved for general use by the Food and Drug Administration but is under investigation in clinical trials regarding its safety and efficacy first by clinical investigators and then by practicing physicians using subjects who have given informed consent to participate.

**Listed Chemicals** – Under federal law, any List I or List II chemical including a List I chemical specifically designated by the DEA Administrator in 21 CFR §1310.02(a), that in addition to legitimate uses, can be used in manufacturing a controlled substance in violation of the federal Controlled Substances Act, and any List II chemical specifically designated by the DEA Administrator in 21 CFR §1310.02(b), that in addition to legitimate uses is used in manufacturing a controlled substance in violation of the Act.

**Materiel Manager** – The position at each University location responsible for the procurement of Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities in compliance with DEA registrations, University or Laboratory policies, and the requirements of the location’s Campus Controlled Substance Program. See Section IV.

**Non-Clinical-Patient Care Setting** – An environment in which a Controlled Substance or Dangerous Drug and/or Device is used in teaching, research, or veterinary care associated with research. A setting where a controlled substance or dangerous drug is used in teaching, research, or veterinary care associated with research. This includes human subject research protocols.

**Precursor Chemical** – Under California pharmacy law, a precursor chemical is any chemical that may be used to create controlled substances, including but not limited to catalysts, direct precursors or crucial ingredients used in the production of controlled substances (see also California Health and Safety Code §11100).

**Officer of the University** – As defined by UC Regents Bylaw 32, individuals who are Level One Senior Management Group (SMG) members, which includes the position of
President, all SMG positions that directly report to the Regents and/or the President, and the Chief Executive Officers of the medical centers.

Patient Care Setting – An environment in which Controlled Substances or Dangerous Drugs and/or Devices are used in a human or animal patient care applications not associated with research.

Power of Attorney – An official document in which a DEA registrant authorizes one or more individuals to act for the registrant either (a) in issuing orders for schedule I or II Controlled Substances, executed in a form substantially similar to the sample Power of Attorney form at 21 C.F.R. §1305.05, or (b) in signing registration applications for an entity in compliance with 21 C.F.R. §1301.13.

Program Administrator – The position with operational responsibility for the location’s Controlled Substance Program (Section IV)

Research Advisory Panel of California (RAPC) – A function review body of the California Attorney General’s office which established pursuant to California Health & Safety Code §11480 & 11481, must reviews and authorizes proposed research projects involving certain opioid, stimulant, and hallucinogenic drugs classified as Schedule I and Schedule II Controlled Substances that require review under the California Health and Safety Code §11213.

Responsible Official – The position at a UC location with responsibility for oversight of the location’s Controlled Substance Program. See Section IV. This responsibility falls to the Chancellor unless the Chancellor or other individual who is an Officer of the University delegates this role through a Power of Attorney.

Transfer – “Distribution” (as defined in 21 U.S.C. Section 802) of Controlled Substances from one practitioner who is registered to dispense a Controlled Substance to another such practitioner.

III. POLICY TEXT

All individuals associated with the University of California who use Controlled Substances in connection with patient care, research, veterinary care, and teaching activities must comply with federal and state laws in addition to University Policies and procedures governing Controlled Substances. To assist University of California personnel in complying with these regulations and with this University Policy, specific institutional requirements have been established for the management of Controlled Substances.

Each University location is responsible for complying with the following general requirements:
A. Activities under the Campus Controlled Substance Programs

The University, through Campus Controlled Substance Programs, maintains institutional and/or departmental registrations with the DEA for research involving schedule II-V Controlled Substances. Researchers conducting Authorized University Activities must obtain schedule II-V Controlled Substances through the Campus Controlled Substance Program.

Although there is not a regulatory or systemwide Policy requirement that Campus Controlled Substance Programs oversee activities conducted under individual DEA registrations, individuals who plan to apply for, seek modifications to, or terminate an individual DEA registration for Controlled Substances that will be used on campus and/or in connection with Authorized University Activities, or who plan to import or export Controlled Substances to be used on campus and/or in connection with Authorized University Activities, should notify and consult the campus CSPO (see sections III(C)(5) and III(D)(2)(a) below). In addition, individual locations may choose to adopt local policies or procedures placing some or all aspects of such activities (including applications and management of individual DEA registrations) into the purview of the Campus Controlled Substance Program. Campus Controlled Substance Programs may provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

The Campus Controlled Substance Programs and institutional and/or departmental DEA registrations do not cover:

1. Activities conducted under an individual schedule II-V DEA registration obtained outside of the Campus Controlled Substance Program. In accordance with their individual DEA registration, such persons conducting activities under their personal DEA registration are responsible for proper purchasing, recordkeeping, disposal, and other regulated practices;

2. Use of any schedule I drug. Consistent with federal law, researchers independently obtain individual DEA registrations for use of any schedule I drug in research;

3. Use of Controlled Substances in Patient Care Settings at the University. Pharmacists, physicians, and other providers supporting UC health systems, Student Health Services and other University clinics must solely operate under their own individual DEA registrations. Roles and responsibilities for use of Controlled Substances in Patient Care Settings are covered in Section IV. Compliance Responsibilities.

4. Use of Controlled substances at non-University of California institutions. When performing research at a non-University of California facility, UC researchers will be subject to the host institution's Campus Controlled Substances Program. If there is no program, researchers will need to register independently for an individual DEA registration.
5. Authorized Individuals working in a research laboratory conducting Authorized University Activities with the use of Dangerous Drugs and/or Devices. Researchers are responsible for procuring, maintaining security of, keeping records for, and disposing of Dangerous Drugs and/or Devices in accordance with federal and state regulations. Dangerous Drugs and/or Devices may be ordered without a prescription as defined by California Business and Professions Code Chapter 9, Division 2, Article 3 §4059 and §4059.5; and

6. Use of DEA-exempt chemical preparations. A researcher need not obtain a DEA registration to purchase and use DEA-exempt chemical preparations that meet the requirements of 21 C.F.R. §1308.24 and as listed Chemical Preparations List published by DEA’s Diversion Control Division (see Section VI. Related Information for the URL). For additional information, see section III(D)(4) of this Policy (Complying with DEA-exempt Chemical Preparation Requirements for Working with DEA-exempt Preparations).

B. Campus Controlled Substance Program Requirements

The following requirements apply to schedule II-V institutional and/or departmental research registrations obtained through the Campus Controlled Substances Program.

1. Campus Designations of a DEA Registration: DEA regulations require that every location at which Controlled Substances are received or stored must obtain its own DEA registration. UC locations may seek and the DEA may grant a Campus Designation request or other form of approval, which permits the University to receive or store Controlled Substances at different physical addresses or buildings on a contiguous campus or as otherwise authorized by the DEA. Campus Designations shall be in the name of the campus or a campus department or school (or combinations or parts of those units). Any Campus Designation request must be evidenced by a written letter from the DEA Diversion Control Division approving the Campus Designation. No Controlled Substances may be received or stored under a schedule II-V institutional and/or departmental research registration without written approval by the CSPO while a Campus Designation request is pending.

2. Authorization Process and Training: Each University location must develop an authorization process and establish a training program for those who require access to Controlled Substances. Training shall occur prior to authorizing an individual and, at a minimum, must include:

a. Storage site controls and security;

b. Ordering, delivery, and receipt;

c. Usage logs and biennial inventory requirements;

d. Transfers;
e. Import and export policies;

f. Disposal;

g. Diversion and loss reporting; and

h. Illicit activities and repercussions.

3. **Power of Attorney:** Each UC location may, through a Power of Attorney executed by the Chancellor or other individual who is an Officer of the University, authorize the Responsible Official, CSPO, or other individual to sign institutional DEA registrations on behalf of a University location or issue orders for schedule I or II Controlled Substances for Authorized University Activities. Unless restricted from doing so by the Power of Attorney executed by the Chancellor or Officer of the University, authorized personnel may authorize, through a Power of Attorney, additional individuals to sign such registrations or issue such orders.

4. **Documentation of Campus Controlled Substance Program Compliance:** Each location must develop and publish written procedures that address the following federal or state requirements:

   a. **Ordering, procurement and distribution of Controlled Substances for research purposes.** At minimum, these must address:

      i. Restrictions on any individual’s capacity to perform all of the following activities related to Controlled Substances: placement of an order with a supplier, receipt of a shipment from a supplier, distribution, and disposal;

      ii. General requisition, procurement, and distribution requirements and approval processes, including the identification of orders of unusual size or frequency or orders deviating substantially from a normal pattern;

      iii. The approval process and requisition information for Investigational New Drugs and schedule II drugs using DEA Form 222;

      iv. Orders for schedules III, IV, and V;

   b. **Controls, storage, and security safeguards** to safeguard against unusual or suspicious acquisition and prevent unauthorized acquisition, access, use, theft, or a diversion of Controlled Substances, DEA List I Chemicals, and California Precursor Chemicals.
c. **Personnel screening requirements** to ensure that no individual has access to Controlled Substances who has been convicted of a felony offense relating to Controlled Substances, whose application for registration with the DEA was denied, or who registration was revoked or surrendered for cause (as required by 21 C.F.R. §1301.76 and §1301.90).

d. **Recordkeeping and Inventory Requirements**, including:

   i. Power of Attorney forms;

   ii. Purchasing and associated records;

   iii. Distribution and chain-of-custody records;

   iv. Proper retention schedules for acquisition, use, and disposition records;

   v. Adequate recordkeeping by investigators or authorized personnel:

      1. Usage log and inventory and biennial inventories; and

      2. Separation of records by location.

e. **Diversion, loss, or theft reporting of Controlled Substances, DEA List I and List II Chemicals, and California Precursor Chemicals**: Individual Campus Controlled Substance Program procedures must specify which division or office is responsible for notifying (1) the local DEA field division office within one business day about each theft or significant loss of Controlled Substances as well as the subsequent submission of DEA Form 106 (as required by 21 C.F.R. §1301.91), (2) the local DEA field division officer about any unusual or excessive loss or disappearance of a DEA List I or List II Chemical (if required by 21 C.F.R. § 1310.05(b)(1), or (3) the California Department of Justice about any theft or loss of any California Precursor Chemical in writing within three days after the discovery (if required by California Business & Professions Code § 11103).

f. **Disposal or destruction of Controlled Substances** must be in accordance with DEA policies, procedures, and regulations (as required by 21 C.F.R. §1307.21).

5. **Required Auditing and Monitoring**: A routine auditing and monitoring program must be established and include inspections of researcher-maintained Controlled Substances and records for compliance with state and federal laws governing the use of Controlled Substances in Authorized University Activities.

C. **Responsibilities of Individual / Other DEA Registrants**
The following requirements apply to researchers with an Analytical Laboratory DEA registration, individual schedule II-V DEA research registration as permitted by the relevant university location, or individuals who are conducting research with the use of any schedule I drug. No individual may use Controlled Substances for any research in a Non-Patient Care setting at any location without notice to the CSPO.

1. **DEA Registration:** In consultation with the CSPO, individuals must file and obtain approval for the appropriate DEA registration prior to undertaking any activities with respect to controlled substances.

2. **Authorization and Training:**
   
   a. Ensure necessary researcher authorization for and training of individuals in the laboratory who are assigned work with Controlled Substances; and
   
   b. Maintain documentation to verify currently authorized researchers.

3. **Security, Storage, Inventory, Inspections, and Recordkeeping:**
   
   a. Maintain strict control over inventory and security of Controlled Substances;
   
   b. Ensure that Controlled Substances covered under an individual DEA registration are not intermingled in any manner with Controlled Substances covered under separate DEA registrations and/or owned by the University or by other individuals or entities.
   
   c. Ensure authorized researchers receive, store, use, dispose of, and continually maintain Controlled Substance usage logs;
   
   d. Under California BPC § 4105, maintain usage logs for three (3) years after the full use or disposal of Controlled Substances; and
   
   e. Complete and retain biennial inventory records as required by regulations.

4. **Potential Loss or Diversion Reporting:** Individual registrants must notify the CSPO and report to the local DEA field office within twenty-four hours of the discovery of any theft or significant loss of Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals. Individual registrants must also complete and submit DEA Form 106 “Report of Theft or Loss of Controlled Substances (and disposal receptacles)” or DEA Form 107 “Report of Theft or Loss of Listed Chemicals,” as applicable.

5. **Required Notification of CSPO Regarding DEA Registration Applications and Changes:** Individual registrants must notify the CSPO when applying for, transferring, modifying, or terminating a registration...
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with the DEA that pertain to Controlled Substances used on campus and/or in connection with Authorized University Activities.

D. Additional Requirements for All DEA Registrants

1. Illicit Activities: Consistent with federal law, the University prohibits unlawful possession, sale, use, or distribution of illicit drugs by students and employees on University property or as part of any University activity. Illegal possession, sale, use, or distribution of Controlled Substances is subject to criminal sanctions under federal and state law. In addition, the University may pursue discipline, including employment action, against any employee found to have violated University policy prohibiting unlawful activities involved Controlled Substances on campus or as part of any University activity. Any member of the University community who suspects another member of such illicit activities should follow local reporting policies and procedures.

2. Import, Export, Interstate and Intrastate Use, Transfers, and Transport:

   a. Imports and Exports: Importation or exportation of Controlled Substances, DEA List I and II Chemicals, or California Precursor Chemicals, including under an individual registration, requires prior written approval by the CSPO and must comply with federal and state laws, including but not limited to DEA regulations, state law and U.S. Food and Drug Administration (FDA) regulations. Such laws could require completion or approval of a permit or registration or could impose reporting requirements.

   b. Interstate and Intrastate Use: A separate DEA registration and/or state license or registration may need to be obtained for use of Controlled Substances in research conducted outside of California or at a non-UC location within California. For this reason, any such use requires prior written approval by the CSPO.

   c. Transfer: Transfers of Controlled Substances, DEA Listed Chemicals, or California Precursor Chemicals, must comply with federal and state laws, including but not limited to DEA regulations. Such laws and regulations could apply to interstate or intrastate transfer or even transfer between University DEA registrations or within a University DEA registration. Such laws and regulations could limit the transferred amount or type of drug or chemical, require completion or approval of a permit or an order form request, or could impose reporting or registration requirements. For transfer of substances under the purview of the Campus Controlled Substance Program, prior written approval by the CSPO is required, except for transfers of DEA List II Chemicals or transfers between authorized locations covered by an institutional and/or departmental DEA designation.
d. Transport: Movement of Controlled Substances off of University property in support of an Authorized University Activity, such as field research, requires prior approval from the CSPO.

3. Controlled Substance Analogues: Research involving Controlled Substance Analogues, including but not limited to dispensing, manufacturing, transferring, importing or exporting, is subject to federal DEA regulations and other laws. Controlled Substance Analogues must commonly be treated as schedule I or II Controlled Substances absent applicability of an exception which depends on a number of factors, including but not limited to the chemical structure of the compound and whether the compound is intended for human consumption. Due to the complexity of this analysis, the CSPO should be contacted prior to Controlled Substance Analogues being obtained, dispensed, manufactured, transferred, imported or exported.

4. DEA-Exempt Chemical Preparations: Exemptions are applicable only to the precise preparation or mixture described in the application submitted and approved by the DEA and only for those sections of the Controlled Substances Act and the Code of Federal Regulations specifically identified in the application. Any change in the quantitative or qualitative composition of the preparation or mixture or change in trade name or other designation of a preparation or mixture may result in loss of exempt status. Once a preparation or mixture is no longer exempt under 21 C.F.R. §1308.24, the preparation or mixture is a Controlled Substance, and the CSA and the DEA’s implementing regulations apply.

5. State Licensure for Research Involving Human Subjects: Only California licensed medical personnel and researchers engaged in Authorized University Activities and acting within the scope of their authorized professional practice and with the approval of all applicable Institutional Review Boards (IRB) may prescribe, furnish, dispense or administer Dangerous Drugs and/or Devices, including Controlled Substances, to human research subjects.

6. Research Advisory Panel of California (RAPC): Consistent with California law, Principal Investigators planning to conduct research projects in California using schedule I and/or II Controlled Substances must obtain and submit an application to the RAPC and obtain RAPC’s review and approval. Guidance regarding the process for obtaining RAPC review and approval can be found on the RAPC website (see Section VI. Related Information for the URL).

A. DEA Registration

1. Obtaining and maintaining the appropriate types of DEA Controlled Substance Registrations. 21 CFR §1301.13 lists the scope of activities authorized within each category; DEA registration categories, applications for registration, and instructions are available online at
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2. Establishing written procedures for:

a. Filing of new applications;

b. Application management;

c. How University research personnel shall individually maintain separate registrations with the DEA (such as licensed healthcare professionals);

d. How University employees engaged in an Authorized University Activity with Schedule I Controlled Substances shall obtain an individual DEA registration for each such project.

B. Authorization Process and Training

Each location must develop an authorization process and establish a training program for those who require access to Controlled Substances. Training shall occur prior to authorizing an individual and at a minimum, must include:

1. Storage site controls and security;
2. Ordering, delivery, and receipt;
3. Usage logs and biennial inventory requirements;
4. Transfers of Controlled Substances;
5. Import and export policies;
6. Disposal of Controlled Substances;
7. Diversion and loss reporting; and
8. Illicit activities and repercussions.

C. Power of Attorney

Each Responsible Official may designate additional individuals to sign official Controlled Substances order forms and to procure Controlled Substances for Authorized University Activities. A sample Power of Attorney form and Notice of Revocation is available at CFR Title 21 §1305.05.

D. Complying with Import, Export, Interstate and Intrastate Use Requirements
1. Imports

It is unlawful to import Dangerous Drugs, including Controlled Substances, into the United States unless: (i) the DEA grants an import permit to the University; or (ii) in the case of other Dangerous Drugs that are not Controlled Substances, the drug is subject to FDA regulation and may require an Investigational New Drug Permit (IND) issued by the FDA.

2. Exports

The University does not permit the export of Dangerous Drugs, including Controlled Substances, federal List I and II chemicals, or California-listed chemicals acquired under a University DEA registration or using University funds without first obtaining explicit permission from the DEA Office of Diversion Control Import/Export Unit and institution’s Responsible Official.

3. Interstate and Intrastate Use

A DEA registration may need to be obtained in the State or location within California that the research is being conducted. Transfers between DEA registrants may be permitted with the permission of the Program Administrator.

E. Documentation of Local Controlled Substances Program Compliance

Each campus must develop and publish written procedures that address the following federal or state requirements:

1. Controls with regard to ordering, procurement and distribution of Controlled Substances for Research Purposes. Minimally, these must address:

   a. Prohibits any individual the ability to order, receive, distribute, and dispose of controlled substances;

   b. General requisition, procurement, and distribution requirements and approval processes; this includes identification of orders of unusual size, orders deviating substantially from a normal pattern, and orders of unusual frequency;

   c. The approval process and requisition information for Investigational New Drugs;

   d. Orders for Schedule I and II drugs using DEA Form 222;

   e. Orders for Schedules III, IV, and V and other Dangerous Drugs;
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1. Orders for Federal List I Chemicals/Precursor Chemicals
   g. Orders for California Listed Chemicals/Precursor Chemicals;
   h. Orders for Dangerous Drugs and Devices (Material requiring a Prescription).

2. Controls, Storage, and Security safeguards to prevent unauthorized acquisition, access, use, theft, or a diversion of Controlled Substances, List I chemicals, California Precursor Chemicals, and other Dangerous Drugs and Devices.

3. Personnel Screening Requirements to ensure that no individual has access to controlled substances who has been convicted of a felony offense relating to controlled substances or whose application for registration with the DEA has been denied, or whose registration was revoked or surrendered for cause. See 21 CFR §1301.76 and 1301.90.

4. Record-Keeping and Inventory Requirements, including:
   a. Power of Attorney forms;
   b. Purchasing and associated records;
   c. Distribution and chain-of-custody records;
   d. Proper retention schedules for acquisition, use, and disposition records;
   e. Adequate recordkeeping by investigators or authorized personnel:
      i. Usage log and inventory and biennial inventories;
      ii. Separation of records by location;
      iii. Purchase records for Dangerous drugs and Devices. (See 21 CFR §1304.04, 1304.11, 1310)

5. Diversion, Loss, or Theft Reporting of Controlled Substances, Precursors, and List I chemicals. Location-specific procedures must include details on which campus office should be notified of and report to DEA within 24 hours about each theft or significant loss of controlled substances. See 21 CFR §1301.91.

6. Disposal or Destruction of any controlled substance must be in accordance with DEA policies, procedures, and regulations. See 21 CFR §1307.21.

7. California Research Advisory Panel Requirements for Principal Investigators to obtain and submit applications to the Research Advisory Panel.
California law requires that certain studies involving Schedule I and II Controlled Substances be submitted and approved by the Research Advisory Panel of California. Principal Investigators must follow the guidance on the Research Advisory Panel website (http://ag.ca.gov/research/index.php)

F. Required Auditing and Monitoring

Each location must develop and implement a routine auditing and monitoring program that includes unannounced inspections of investigator-maintained substances and records for compliance with state and federal laws governing the use of dangerous drugs and controlled substances in Authorized University Activities.

G. Illicit Activities

The University complies with federal and state law which makes it a criminal activity for employees to illegally possess, sell, use, or divert controlled substances, but shall also immediately become the subject of independent action regarding their continued employment. Any member of the University community who suspects another member of such illicit activities should follow campus or laboratory reporting policy.

H. Complying with State Licensure Requirements for Research Involving Human Subjects

Only California licensed medical personnel and investigators engaged in Authorized University Activities and acting within the scope of their authorized professional practice and consent of all applicable Institutional Review Boards (IRB) may prescribe, furnish, dispense or administer Dangerous Devices and Dangerous Drugs, including Controlled Substances, to human research subjects.

IV. COMPLIANCE / RESPONSIBILITIES

A. Campus Controlled Substance Programs

1. Chancellor or National Laboratory Director

   a. Provide resources to effectively administer a Campus Controlled Substance Program;

   b. Designate, in writing, a Responsible Official to establish and oversee the program; and
If appropriate, execute a Power of Attorney to authorize the Responsible Official to sign institutional DEA registrations on behalf of the University location or to issue orders for schedule II Controlled Substances for Authorized University Activities. Any such authorization must be further evidenced by a Delegation of Authority.

Each Chancellor or Laboratory Director is responsible for providing resources to effectively administer a Controlled Substances program and for designating, in writing, a Responsible Official to establish and oversee the program.

2. Responsible Official

a. Establish and oversee the Campus Controlled Substances Program in accordance with DEA regulations and best practices, as well as this Policy.

b. As designated by the Chancellor or National Laboratory Director, the Responsible Official shall:

As designated by the Chancellor or Laboratory Director, the Responsible Official shall:

Establish and oversee the Controlled Substances Program in accordance with DEA regulations and best practices;

As designated by the Chancellor or Laboratory Director, the Responsible Official shall:

i. Sign all DEA registrations on behalf of the UC Regents;

ii. Sign all DEA registrations on behalf of the UC Regents or sign a Power of Attorney to authorize the CSPO or additional individuals to sign such DEA registrations;

iii. If authorized through a Power of Attorney, obtain and execute order forms for schedule II Controlled Substances or sign a Power of Attorney to authorize the CSPO or additional individuals to obtain and execute such order forms.

The authorization by the Responsible Official for other individuals to sign registrations or obtain and execute order forms set forth in section IV(A)(2)(b)(ii-iii) above must be further evidenced by a Delegation of Authority.

1. Notwithstanding the foregoing, nothing shall restrict the Chancellor or National Laboratory Director from directly assigning to the CSPO the authority to take the actions set forth in section IV(A)(2)(b)(ii-iii) above.
through a Power of Attorney, rather than assigning such authority to the Responsible Official.

2. As appropriate, grant a Power of Attorney to managers to enable them to obtain and execute order forms for controlled substances. The Responsible Official may designate one or more individuals to implement and manage the program.

C. Program Administrator

The Responsible Official’s designee (such as personnel from Environment, Health and Safety) charged with implementing and managing the Controlled Substances Program on a day-to-day basis. The Program Administrator shall be either (i) a California licensed pharmacist or California licensed medical professional who is legally authorized by California and federal law to order, prescribe, or dispense dangerous drugs and devices, including Controlled Substances; or (ii) a person with training and experience in California and federal laws governing dangerous drugs, including Controlled Substances, and dangerous devices.

3. Controlled Substance Program Officer (CSPO)

a. Implement and manage the Campus Controlled Substance Program on a day-to-day basis as the Responsible Official’s designee (such as personnel from Environment, Health and Safety).

b. If delegated the authority through a Power of Attorney, the CSPO may sign registrations and/or obtain and execute order forms as described above in section IV(A)(2)(b)(ii-iii).

c. The CSPO shall receive training and/or have experience in California and Federal laws governing Controlled Substances.

D. Materiel Management / Procurement

a. The Materiel Manager or designee is responsible for procuring Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities in compliance with DEA registrations, University or National Laboratory policies and procedures, and the location’s Controlled Substances Program, and University/Laboratory policies.

b. The task of procuring Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities may be delegated to department purchasers with approval from the CSPO.

E. Authorized Individuals
a. Understand their responsibilities within the Campus Controlled Substances Program; and

b. A Principal Investigator or laboratory member (e.g. staff and/or students) who are authorized to possess or use Controlled Substances by the University or Laboratory. Authorized Individuals are responsible for understanding their responsibilities within the program and complying with DEA regulations, Campus Controlled Substances program requirements, and University/ or National Laboratory policy governing the acquisition, use, storage, transfer, and disposition of controlled substances.

B. Patient Care and Clinical Controlled Substance Programs

1. Chief Executive Officer for Each UC Health System

   a. Designate the Chief Pharmacy Officer to establish Controlled Substance Controls in the University hospital pharmacies and in any other University hospital licensed spaces, including provider-based clinics, affiliated with that UC Health location.

   b. Designate an individual or individuals to establish Controlled Substance Controls with respect to any other facility affiliated with that UC Health location where Controlled Substances are stored. Such facilities include but are not limited to clinics that are not listed on the hospital license.

2. Chief Pharmacy Officer for Each UC Health System

   a. Establish Controlled Substance Controls in the University hospital pharmacy and in any other University hospital licensed space, including provider-based clinics.

3. Medical Affairs & Governance Office at Each UC Health System

   a. Ensure that physicians that require DEA practitioner registrations provide evidence of such registrations to the Medical Affairs & Governance Office.

   b. Ensure that physicians using the hospital’s institutional practitioner electronic prescribing application submit verification of identity as required by 21 C.F.R. §1311.

4. Controlled Substance Practitioner

   a. Every individual who orders, prescribes, administers or dispenses Controlled Substances for clinical use or human subjects research is individually responsible for compliance with their DEA registration and federal and state laws and University policies.
V. PROCEDURES

Each UC location is responsible for developing procedures for the Campus Controlled Substance Program that align with this Policy and applicable federal and state regulations.

See Appendix A, Best Practices Guide

VI. RELATED INFORMATION


DEA’s Diversion Control Division’s Exempt Chemicals Preparation List (https://www.deadiversion.usdoj.gov/schedules/exempt/exempt_chemlist.pdf)

California Business & Professions Code Division 2, Chapter 9, Article 2 §4021, 4022, 4059, and 4059.5. (https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=BPC&division=2.&title=&part=&chapter=9.&article=2.)


Research Advisory Panel of California (https://oag.ca.gov/research)

University of California Board of Regents Bylaw 32. Officers of the University (https://regents.universityofcalifornia.edu/governance/bylaws/bl32.html)


UC guidance on use and possession of marijuana on UC property (https://www.ucop.edu/safety-and-loss-prevention/environmental/program-resources/uc-smoke-free/marijuana-and-drug-policy.html)

University of California Contract and Grant Manual, Chapter 3-600 (Controlled Substances & Drugs and Narcotics (https://www.ucop.edu/research-policy-analysis-coordination/resources-tools/contract-and-grant-manual/chapter3/chapter3-3-600.html)

Food and Drug Act of 1906 (as amended) (21 USC §§1300-1316) Controlled Substances Act of 1970
California Uniform Controlled Substances Act, Health and Safety Code §§11100-11700
California Research Advisory Panel (http://ag.ca.gov/research/index.php)
California Business & Professions Code Chapter 9, Division 2, Article 2 §4022

VII. FREQUENTLY ASKED QUESTIONS

Not applicable

VIII. REVISION HISTORY

This Policy was revised to incorporate changes effective XX, 2023 to (1) specifically describe the scope of duties of the CSPO and the Campus Controlled Substances Program; (2) define the Campus Designation form of DEA Registration; (3) provide more specific procedures regarding Powers of Attorney; (4) specifically address requirements applicable to DEA Registrations other than Campus Designation DEA Registrations, such as individual schedule I DEA Registrations; (5) provide additional guidance as to import, export, interstate and intrastate use, transfer and transport of Controlled Substances, as well as Controlled Substances Analogues and DEA-exempt chemical preparations; and (6) establish responsible units and individuals for patient care and clinical Controlled Substances Programs.

This policy was reformatted into the standard University of California policy template effective June 1, 2012.

IX. APPENDIX

Not applicable.
## Appendix A

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II. PURPOSE

The purpose of this document is to provide examples of best practices to assist University locations in establishing and maintaining a Controlled Substances Program that is fully compliant with federal and state regulations. This non-mandatory appendix contains portions from several University programs which may be used while developing detailed procedures in accordance with the BUS 50 Policy.

III. EXPECTATIONS

Each location must develop a Controlled Substances Policy and Program that meets the minimum requirements of BUS 50 and addresses the expectations of the local DEA office. Each location should collaborate with affected campus organizations (e.g. researchers, materiel management, EH&S, internal audit, and risk management) to work with and gain approval of their Policy and Procedures from their local DEA office. The preferred office of record for the Policy and home of the Program is the campus Environment, Health & Safety Department.

III. RESPONSIBILITIES

Each campus Chancellor or Laboratory Director is responsible for providing resources to effectively administer a Controlled Substance program and for delegating authority to a Responsible Official in order to establish and oversee the program.

The Responsible Official should be a direct report to the Chancellor or Laboratory Director and an individual who is authorized to legally commit on the behalf of the campus or National Laboratory that it will meet the federal and state requirements. The Responsible Official should designate the program’s management team as follows:

A. Program Administrator—personnel from Environment, Health and Safety charged with implementing and managing the Controlled Substances Program on a day-to-day basis. The Program Administrator should provide an annual report to the Responsible Official describing the status of the program.

B. Materiel Manager—responsible for procuring controlled substances and listed and precursor chemicals for Authorized University Activities in compliance with DEA registrations, the location’s Controlled Substances Program, and University/Laboratory policies.

IV. GENERAL PROGRAM REQUIREMENTS

A. DEA Registration

The Responsible Official must assign responsibility to either the Program Administrator or Materiel Manager for obtaining and maintaining the appropriate types of DEA Controlled Substance Registrations in order to
cover the Authorized University Activities at each principal place of business where Controlled Substances are manufactured, distributed, imported, exported, or dispensed by authorized University personnel.

B. Authorization Process and Training

Each location must develop an authorization process and establish a training program for those who require access to Controlled Substances.

1. Authorization Process

Each location’s Controlled Substances Program shall have an authorization process for initial request to store controlled substances in a facility/laboratory and for those individuals who require access to Controlled Substances for Authorized University Activities.

a. Facility Evaluations

Each location must have written procedures for the evaluation of a proposed storage site for controlled substances with the Principal Investigator. This evaluation should include the control and security requirements, inventory and usage log requirements, and participation in the personnel screening program. The Principal Investigator must successfully complete the location’s training and personnel screening programs prior to the approval of the storage site. Attachment A provides an example form for the initial storage site evaluation.

b. Individual Authorization

Each location must establish standard operating procedures to authorize individuals for access and use of controlled substances. This must include successfully completing the location’s training and personnel screening programs.

2. Training Program

Each location must provide training with respect to compliance with applicable laws and program requirements prior to authorizing an individual’s ability to requisition or use controlled substances. At a minimum, the training program must include:

a. Storage site controls and security;
b. Ordering, delivery, and receipt;
c. Usage logs and biennial inventory requirements;
d. Transfers of Controlled Substances;
e. Import, export, and intra, interstate policies;
f. Disposal of Controlled Substances;
g. Diversion and loss reporting; and
h. Illicit activities and repercussions.

The actual format of the training can be any type of method deemed appropriate for the campus culture. These methods may include the traditional instructor-based classes, web-based tutorials, a reference guide approach with certification of understanding, or a combination of training methods. Each training program should include a method to measure effectiveness and understanding. This may include a short exam after the training session or an assessment during the routine audits.

Finally, each training program should have a re-training component for the authorized individuals at an established frequency that is no longer than four years. The re-training program should also be developed with the campus culture in mind and can take the form of an on-line tutorial, exam, or instructor-based class. The re-training material should cover the program requirements and any new policies and procedures that were instituted during the established re-training frequency.

C. Power of Attorney

Each Responsible Official may designate additional individuals to sign official Controlled Substances order forms and to procure Controlled Substances for Authorized University Activities.

If a location deems it necessary to designate an alternate to sign order forms for Controlled Substances, the location must execute and have on file a fully executed Power of Attorney. The Responsible Official may grant this Power of Attorney based on specific University needs. The Power of Attorney remains in effect as long as the designated individuals remain in these roles. To revoke the Power of Attorney, the location must execute a Notice of Revocation and maintain with the original Power of Attorney. A Sample Power of Attorney and a Notice of Revocation Form is provided in DEA regulations (CFR Title 21, Food and Drug Act §1305.05) are provided in Attachments B and C.

Power of Attorney forms must be kept readily available for inspection upon request by the DEA or State Board of Pharmacy inspectors.

D. Import, Export, Interstate and Intrastate Use Requirements

The location’s policy must comply with the requirements stated in the BUS 50 policy. Each location must establish procedures for individuals who conduct research outside the State of California that require transport or use of controlled substances. This may include having the Program Administrator act as the liaison between the Principal Investigator and the
DEA office in the State that the research is being performed in order to assist the researcher in obtaining a registration in that State. Similarly, procedures must be established for investigators to notify the Program Administrator prior to any intrastate transport and/or transfer of controlled substances.

E. Documentation of Local Controlled Substances Program Compliance

Each location must develop and publish written procedures that address the following federal or state requirements. Example procedures and forms are provided for each required program element:

1. Processes and controls with regard to ordering, procurement and distribution of Controlled Substances for Research Purposes. Minimally, these must address:
   a. Determine if a drug is a controlled substance through one of the following references:
      i. Refer to the Drug Enforcement Administration website for a searchable list of controlled substances.
      ii. Use the Physicians' Desk Reference, Red Book, or Veterinary Pharmaceuticals and Biologicals.
      iii. Contact the Program Administrator or a member of the Purchasing Department.
   b. Ordering controlled substances:
      i. All orders for controlled substances must be placed and/or approved by the Responsible Official or those individuals delegated by Power of Attorney, regardless of whether the controlled substance is purchased or obtained free of charge from the supplier. Departments must complete a Purchase Requisition (PR). No order for controlled substances may be placed by any other means.
      ii. Schedule I and II controlled substances may be included on one PR, but must not be included on a PR with substances from any other schedules or any other products. Controlled substances on Schedules III, IV, and V may be combined on a separate PR with no other products.
      iii. Information on the PR must include:
         1) A statement that the substance requested is subject to the Comprehensive Drug Abuse Prevention and Control Act of 1970.
         2) A full description of the item requested, including vendor, catalog number, quantity, size of package, name of drug, and the number of the Federal Schedule of Controlled
Substances to which it is assigned.

3) A detailed statement of the purpose and/or manner of use that is planned and if it is to be used for teaching and research.

4) The name of the Principal Investigator.

5) The name of the authorized recipient, even if the same as the Principal Investigator (contact person at point of delivery).

6) The final delivery and storage location.

7) The appropriate study approvals from the location's Institutional Review Board (IRB), Animal Care and Use Committee, Radiation Safety Committee, and/or Chemical Safety Committee (i.e., Animal Care and Use Protocol Number). If the location does not have a committee to cover the specific research (specifically in cases where plants, non-regulated species are involved in research) the Program Administrator may review the research protocol.

Information on the PR must be very specific. Example language is provided as Attachment D.

iv. The PR must be ad hoc routed to the approving department head or one authorized designee for approval. The PRs will also be routed to the Program Administrator, Office of Environmental Health and Safety (EH&S) or designee for approval.

v. Purchasing will monitor for inappropriately procured substances that may have been procured under a departmental purchase delegation or through use of an incorrect commodity code. Purchasing and EH&S will follow approved escalation procedures if substances were purchased inappropriately. Attachment J provides an example escalation procedure. EH&S will also monitor for inappropriately acquired substances during the routine audits.

c. Receiving

i. Controlled substances may only be received at the addresses currently registered with the DEA.

1) With the exception of pharmacies and a very few remote locations, all controlled substances are delivered to Central Receiving area who takes possession of the drug and initiates a Controlled Substance Delivery Record, which will follow the shipment to the authorized storage site.

2) All controlled substances received require that a record of chain-of-custody be kept on a Controlled Substance
Deliver, Record. Each shipment received shall be opened and the contents verified, under dual custody, every time it changes hands. Authorized recipients shall sign and note any discrepancy or damage on the Controlled Substance Delivery Record each time the drug changes hands.

ii. The ordering department will receive a photocopy of the purchase order from Purchasing. The authorized recipient designated on the Purchase Requisition must, as the ultimate receiver of the substance, sign the photocopy and be the last to sign the Controlled Substance Delivery Record.

iii. Both of the signed documents must be returned to Purchasing within 15 days of receipt of the controlled substance. If the required documentation is not returned to Purchasing within 15 days, a notice of negligence will be sent to the authorized individual with a copy to the department head and EH&S. If the information is not returned within 15 additional days, the Purchasing department will no longer place orders for the authorized individual in question and will send another letter to the authorized individual, department head, the appropriate Deans’ office, and EH&S. The Purchasing Controlled Substance Database will be annotated, and all controlled substance buyers and managers will be notified.

iv. Purchasing will provide information to EH&S about the details of the delivery, including whether a partial delivery or complete delivery was made.

v. If the supplier delivers a controlled substance directly to a department (other than approved remote locations), the department must immediately contact Central Receiving to notify them that the delivery bypassed them and add a note to the photocopy of the purchase order stating that the delivery bypassed Central Receiving and was made directly to the department.

vi. Under no circumstances must a controlled substance be left unsecured and unattended, unless in a location approved by EH&S.

d. The approval process and requisition information for Investigational New Drugs:

See CFR Title 21, Food and Drug Act Chapter 1, Subchapter D, Part 312, Subpart B, Section 312 for federal approval process and requisition information relating to Investigational New Drugs.

e. Orders for Schedule I and II drugs using DEA Form 222:
The Purchasing Department must use the DEA 222 form for all orders of Schedules I and II controlled substances. Specific instructions (if needed) are available on the back of every 222 form.

Each research project using a Schedule I substance will need a separate DEA registration, approval by the State Research Advisory Panel of California (RAPC), and approval of the Office of Research (OR), and IRB.

Proposals requiring use of Schedule II substances (except stimulants) that will be used in human research must also be reviewed and approved by the RAPC prior to procurement.

f. Orders for Schedules III, IV, and V and other Dangerous Drugs:

Orders for Controlled Substances listed in Schedules III, IV and V, and other Dangerous Drugs may be secured by issuance of a standard University purchase order. No controlled substance may be purchased through a blanket order. Each request requires a new order.

g. Orders for Federal List I Chemicals/Precursor Chemicals:

A site-specific DEA registration must be used to purchase List I chemicals.

h. Orders for California Listed Chemicals/Precursor Chemicals:

California Listed Chemicals do not require a license or registration to purchase. The exemption for laboratory use of these materials is covered under California Business and Professions Code Chapter 9 Division 2 Article 2 §§ 4059 and 4059.5.

i. Orders for Dangerous Drugs and Devices (Material requiring a Prescription):

University and National Laboratory Investigators engaged in Authorized University Activities are permitted to purchase and use dangerous drugs and devices without a prescription as exempted by California Business and Professions Code Chapter 9, Division 2, Article 2 §§ 4059 and 4059.5.

Purchase records which identify the date, name, and address of the supplier, drug or device, and quantity must be readily retrievable.

3. Controls, Storage, and Security safeguards to prevent unauthorized acquisition, access, use, theft, or diversion of Controlled Substances,
List I chemicals, California Precursor Chemicals, and other Dangerous Drugs and Devices. Attachment A provides an example of an evaluation of the storage site and Attachment E provides guidance on appropriate controls, storage, and security.

3. Each University location must establish a Personnel Screening Program to ensure that no individual has access to controlled substances who has been convicted of a felony offense relating to controlled substances or whose application for registration with the DEA has been denied, or whose registration was revoked or surrendered for cause. Attachment F provides an example screening form. The program can be implemented and managed at the Principal Investigator level and reviewed during the routine audits or centralized and managed by EH&S. See 21 CFR §1301.76 and 1301.90.

4. Record-Keeping and Inventory Requirements, including:
   f. Power of Attorney forms:
      See section IV.C. for policy description and attachments B and C for example forms.
   g. Purchasing and associated records:
      All purchase records must be maintained for at least three years.
   h. Distribution and chain-of-custody records:
      Documentation of the chain-of-custody must accompany each receipt of controlled substances. Attachment G provides example documentation for receipt and chain-of-custody.
   i. Proper retention schedules for acquisition, use, and disposition records;
      All records must be maintained for at least three years.
   j. Adequate recordkeeping by authorized individuals:
      i. Usage log, inventory, and biennial inventories;
         Investigators must maintain a current inventory and usage log for all controlled substances. Attachment H provides an example usage log for controlled substances.
         Every two years following the date of the registration’s initial inventory the Program Administrator shall secure from each Department Chair or Principal Investigator an inventory of all stocks of Controlled Substances on hand. The biennial inventory shall be performed:
         1. on the same day and month on which the initial inventory was taken; or
2. on a regular general physical inventory date, if any, which is nearest to and does not vary by more than six months from the biennial date that would otherwise apply; the DEA shall be notified of the date; or
3. on any other fixed date which does not vary by more than six months from the biennial date that would otherwise apply; the local DEA Office may require notification of the date.

Attachment I provides an example inventory form for reporting the biennial inventory.

ii. Separation of records by location;
   a. A separate inventory shall be made for each registration and stored at the location.

   The inventory may be taken either as of opening of business or as of the close of business on the inventory date, and it must be indicated on the inventory.

iii. Purchase records for Dangerous drugs and Devices.

   Purchase records of all pharmaceutical drugs and devices (California Business and Professions Code Chapter 9, Division 2, Article 2, § 4031) must be readily retrievable.

(See 21 CFR §1304.04, 1304.11, 1310)

5. Diversion, Loss, or Theft Reporting of Controlled Substances, Precursors, and List I chemicals.

   Location-specific procedures must include details on which campus office should be notified of and report to DEA within 24 hours about each theft or significant loss of controlled substances. See 21 CFR §1301.91. However, all authorized individuals are expected to report missing controlled substances to their supervisor, Program Administrator, and the location’s law enforcement unit (e.g., the University of California Police Department) as soon as the loss is discovered. The Program Administrator and local law enforcement will investigate the diversion, loss, or theft of Controlled Substances, Precursors, and List I chemicals. Reports will be kept confidential to the extent permitted by law and other University policies.

   The Program Administrator must promptly (within 24 hours) submit DEA Form 106 to the local DEA office for each theft and any significant loss of Controlled Substances. According to DEA guidance:

   “Breakage of controlled substances does not constitute a "loss" of controlled substances. When there is breakage, damage, spillage
or some other form of destruction, any recoverable controlled substances must be disposed of according to DEA requirements. Damaged goods may be disposed of through shipment to a "reverse distributor" or by a DEA approved process.

If the breakage or spillage is not recoverable, the registrant must document the circumstances of the breakage in their inventory records. Two individuals who witnessed the breakage must sign the inventory records indicating what they witnessed. The submission of a DEA Form 41, Registrants Inventory of Drugs Surrendered is not required for non-recoverable controlled substances.

6. Disposal or Destruction of any controlled substance must be in accordance with DEA policies, procedures, and regulations. See 21 CFR §1307.21.

Authorized Individuals must inform the Program Administrator or the authorized waste management team of the need to dispose of Controlled Substances or Dangerous Drugs that are expired or no longer needed for Authorized University activities. The Program Administrator or authorized waste management team member will coordinate disposal of any controlled substance with a reverse distributor or campus on site pharmacy.

The reverse distributor, or on site pharmacy, must provide documentation as to final disposition of disposed/destroyed/returned drugs to the Program Administrator or authorized waste management team. If applicable, the final disposition of such substances must be documented by receipt of one of the following:

a. A Certificate of Destruction and corresponding Form 222 for each Schedule I and II controlled substance covered by that certificate or a DEA Form 41;

b. A completed copy of the waste manifest from the Treatment Storage and Disposal Facility;

c. A certificate of return to manufacturer.

7. California Research Advisory Panel Requirements for Principal Investigators to obtain and submit applications to the Research Advisory Panel.

California law requires that certain studies involving Schedule I and II Controlled Substances be submitted and approved by the Research Advisory Panel of California. Principal Investigators must follow the guidance on the Research Advisory Panel (http://ag.ca.gov/research/index.php) website and provide documentation to the Program Administrator.
F. Required Auditing and Monitoring

Each location must develop and implement a routine auditing and monitoring program that includes unannounced inspections of investigator-maintained substances and records for compliance with state and federal laws governing the use of dangerous drugs and controlled substances in Authorized University Activities.

G. Illicit Activities

The University complies with federal and state law which makes it a criminal activity for employees to possess, sell, use, or divert controlled substances, but shall also immediately become the subject of independent action regarding their continued employment. Any member of the University community who suspects another member of such illicit activities should follow campus or laboratory reporting policy.

H. Complying with State Licensure Requirements for Research Involving Human Subjects

Only California licensed medical personnel and investigators engaged in Authorized University Activities and acting within the scope of their authorized professional practice and consent of all applicable Institutional Review Boards (IRB) may prescribe, furnish, dispense or administer Dangerous Devices and Dangerous Drugs, including Controlled Substances, to human research subjects. Questions regarding scope of practice should be referred to the Office of the General Counsel, Health Law Section.

References:
Food and Drug Act of 1906 (as amended) (21 USC §§1300-1316)
Controlled Substances Act of 1970
California Uniform Controlled Substances Act, Health and Safety Code §§11100-11700
California Research Advisory Panel (http://ag.ca.gov/research/index.php)
California Business & Professions Code Chapter 9, Division 2, Article 2 §4022+
## CONTROLLED SUBSTANCE PROGRAM
### INITIAL STORAGE SITE EVALUATION FORM

**Date:** ____________________________  

**Principal Investigator** ____________________________  
**Location** ____________________________  
**Department:** ____________________________  
**E-mail:** ____________________________  
**Phone:** ____________________________

### A. Requirement  
**Satisfactory**  
**Unsatisfactory**

### IX. STORAGE AREA

- **Key Control (2 keys)**
- **Hinges inaccessible from outside**
- **Hasp inaccessible from outside when closed**
- **Tumbler/Padlock**

**Training Program Completion**
**Personnel Screening Program Completion**

#### A. **Review Usage Log**
- **Review Biennial Inventories**
- **Review Disposal Procedures**

#### B. **Comments**

__________________________  
**Principal Investigator**  
__________________________  
**Program Administrator**
Attachment B  
POWER OF ATTORNEY FOR DEA ORDER FORMS

(Enables the signed individual to obtain and execute order forms on the Responsible Official’s behalf)

Name of registrant:
Address of registrant:
DEA registration number:

I, _______________, (name of person granting power), the undersigned, who is authorized to sign the current application for registration of the above-named registrant under the Controlled Substances Act or Controlled Substances Import and Export Act, have made, constituted, and appointed, and by these presents, do make, constitute, and appoint _______________, (name of attorney-in-fact), my true and lawful attorney for me in my name, place, and stead, solely for the purpose of executing applications for books of official order forms, and to sign such order forms in requisition for Schedule I and II controlled substances, in accordance with section 308 of the Controlled Substances Act (21 U.S.C. 828) and part 1305 of Title 21 of the Code of Federal Regulations. I hereby ratify and confirm all that said attorney shall lawfully do or cause to be done by virtue hereof.

______________________________________________________
(Signature of person granting power)

I, _______________, (name of attorney-in-fact), hereby affirm that I am the person named herein as attorney-in-fact and that the signature affixed hereto is my signature.

______________________________________________________
(Signature of attorney-in-fact)

Witnesses:
1. 
2. 
Signed and dated on the ________ day of ___________ (month) ___________ (year), at ___________________________.

DMS 89
NOTICE OF REVOCATION

(Name of registrant)

(Address of registrant)

(DEA registration number)

The foregoing power of attorney is hereby revoked by the undersigned, who is authorized to sign the current application for registration of the above-named registrant under the Controlled Substances Act or the Controlled Substances Import and Export Act. Written notice of this revocation has been given to the attorney-in-fact___________this same day.

________________________________(Signature of person revoking power)

Witnesses:

1.__________________________________

2.__________________________________

Signed and dated on the____day of______________, 2007, at________.
SAMPLE GUIDANCE DOCUMENT FOR INVESTIGATORS

Ordering & Receiving Controlled Substances

The United States Drug Enforcement Administration and the State of California Board of Pharmacy strictly regulate controlled substances. UC Davis has a specific procedure for ordering, delivery, and receipt of controlled substances on campus for clinical, research, and teaching needs.

Determining if a Drug is a Controlled Substance

The Drug Enforcement Administration provides searchable online controlled substance schedules. You can also refer to medical reference manuals, such as:

- The Physicians' Desk Reference
- Red Book
- Veterinary Pharmaceuticals and Biologicals

If you are unable to use any of the above to determine if a substance is controlled, contact a member of the Purchasing Agricultural & Scientific Team.

Ordering Controlled Substances

All orders for controlled substances must be processed on a Requisition (PR) and cite an appropriate commodity code. Include the following information on the PR:

- A statement that the substance requested is subject to the Comprehensive Drug Abuse Prevention and Control Act of 1970.
- A full description of the item requested: quantity, size of package, name of drug, and the number of the Federal Schedule of Controlled Substances to which it is assigned.
- A detailed statement of the purpose and/or manner of planned use and if it is to be used for teaching, research or clinical applications.
- The name of the authorized custodian.
- The name of the end user, even if the same as the authorized custodian.
- The final delivery and storage location.
- The appropriate study approvals from the location’s Institutional Review Board (IRB), Institutional Animal Care and Use Committee (IACUC), Radiation Safety Committee, and/or Chemical Safety Committee. If the location does not have a committee to cover the specific research (specifically in cases where plants, non-regulated species are involved in research) the Program Administrator may approve the research protocol.

Note: Schedule III, IV, and V substances may be included on a single PR; Schedules I & II may be included on a single PR, but must be separate from the other schedules.

A sample statement satisfying the above conditions would resemble the following:

"This material is subject to the Comprehensive Drug Abuse Prevention & Control Act of 1970 (Controlled Substances Act) and is a Schedule II substance. The authorized..."
custodian is Jonathan Doe. The substance will be used by Dr. Jane Deer to anesthetize
dogs in research on heart disease. The approved storage site is Building Y, Room X."

Ad hoc route the PR to the approving department head or authorized designee for
approval. If the department head/designee is not a DaFIS user, a hard copy signature
must be sent to Purchasing. PRs citing controlled substance commodity codes will
special conditions route to Environmental Health and Safety (EH&S) for approval.

Procedure for Receiving
All controlled substances are to be delivered to Central Receiving area. They will take
possession of the drugs and initiate a Controlled Substance Delivery Record, which will
follow the shipment to the authorized storage site. Every time the shipment is
transferred to another person it must be opened and the contents verified by both-
parties. In addition, an authorized recipient must sign and note any discrepancy or
damage on the Controlled Substance Delivery Record each time the drug changes
hands. An authorized recipient is the individual authorized to use or dispense the drug
or someone who is listed on the Controlled Substances Receipt Authorization list
(CSRA). Contact Purchasing to add or delete names from the CSRA list.

The ordering department will receive a photocopy of the purchase order from
Purchasing and must complete the area stamped in red.

The end user designated in the description area of the Requisition must, as the ultimate
receiver of the substance, sign the photocopy and will be the last to sign the Controlled
Substance Delivery Record. Both of the signed documents must be returned to
Purchasing within fifteen days of receipt of the controlled substance.

Please note that if the required documentation is not returned to Purchasing within
fifteen (15) days of delivery of the controlled substance, a notice of negligence will be
sent to the authorized end user with a copy to the department head and EH&S. If the
information is not returned within fifteen additional days, the Purchasing department will
no longer place orders for the authorized end user in question and will send another
letter to the authorized end user, department head, the appropriate Deans’ office, and
EH&S. The Purchasing Controlled Substance Database will be annotated, and all
authorized controlled substance buyers and managers will be notified.

If a controlled substance is delivered directly to your department by the supplier, contact
Central Receiving to notify them that the delivery bypassed them. Also, add a note to
your photocopy of the **Purchase Order** that the delivery bypassed Central Receiving
and was made directly to your department.

Delivery Troubleshooting
All controlled substance deliveries are opened and verified for accuracy at the Central
Receiving department. If there is a discrepancy or damage, Central Receiving will
contact Purchasing for product return arrangements. Purchasing will work with the
department and the vendor to ensure that the most appropriate action is taken.

Questions regarding controlled substance purchasing procedures? You may contact
any member of the______.
### STORAGE REQUIREMENTS AND ACCESS RESTRICTIONS

**Summary:** Find out how to securely store controlled substances (CS) according to Environment, Health & Safety (EH&S) standards. **Before purchasing or installing a storage container** for your CS inventory, contact the Program Administrator (phone) to develop a storage plan.

| **Storage requirements** | Principal investigators are responsible for providing and maintaining secure storage for their CS inventory that meets these criteria:  
Store CS according to schedule number:  
- Schedule I: Store in a safe or steel cabinet equivalent.  
- Schedule II-V: Store in a locked drawer or cabinet that is inaccessible from above or below.  
Install the following equipment according to these standards:  
  - Padlocks and hinges: Must have the mounting screws or bolts of the hasp inaccessible when the door is closed and the lock is fastened  
  - Safes and steel cabinet equivalents:  
    - Must be cemented or bolted to the floor or wall, or weigh more than 750 pounds  
    - Storage units: Must be secure enough to show forced entry  
    - Drawers: Must be inaccessible from the upper or lower drawers in the stack. Assign the top drawer of the stack to use as the storage facility, if possible.  
  - Use CS storage units only for CS and their inventory logs.  
- Storage restrictions:  
  - Do not share CS storage facilities.  
  - Do not transfer CS from its original container for storage purposes.  
  - Do not store other chemicals or supplies in a CS storage unit.  
  - Do not store CS in a corridor.  
| **Access restrictions** | Restrict access only to authorized personnel on your Controlled Substances Use Authorization (CSUA) and follow these precautions:  
- Keep storage key(s) in the physical custody of authorized personnel at all times.  
- You can make multiple key copies and assign them to authorized personnel.  
- Do not store keys in a drawer or on the wall.  
- When authorized personnel leave their position in the lab, change combinations or retrieve the individual's keys.  
| **Moving or closing your lab** | Relocation of CS during lab moves or closures is strictly regulated and must be approved by EH&S.  
- Notify EH&S with the online Lab Relocation or Closure Notification form 3 weeks before your intended move or lab closure.  
- **Moving within UCXX:** Contact the Program Administrator [phone] to have your new storage location approved prior to moving. Your CS inventory can be temporarily stored at a secure EH&S facility during your move.  
- **Moving off campus or closing the lab:** Follow steps to terminate your CSUA.  

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DMS 93
PERSONNEL SCREENING PROGRAM

Principal investigators: Use this form to add an Authorized Personnel to your Controlled Substance Usage Authorization (CSUA). The following is to be filled out by all proposed handlers of controlled substances (CS) (21CFR1301.90). Return the completed form to the Program Administrator at Mail Code 0089 or fax ( ) or scanned & emailed to ____________.

APPLICANT INFORMATION:

☐ Add to CSUA as an Authorized Personnel
☐ Designate as CS Lab Contact
  (Circle one: Primary / Secondary)
☐ Authorized Recipient (OK to Pick up Controlled Substance Shipments)

Name: ____________________________ Employee/Student/Passport #: ____________
Lab/Office location: __________________________ Phone: __________________________ E-mail: __________________________
address: ____________________________ Mail Code: ________ CSUA#: ________

Within the past five years, have you been convicted of a felony, or within the past two years of any misdemeanor, or are you presently formally charged with committing a criminal offense? (Do not include any traffic violations, juvenile offenses, or military convictions, except by general court-martial.) If the answer is yes, furnish details of conviction, offense, location, date, and sentence on additional page.  Yes _______ No _______

In the past three years, have you ever knowingly used any narcotics, amphetamines, or barbiturates, other than those prescribed to you by a physician? If the answer is yes, furnish details on additional page. Yes _______ No _______

Have you ever surrendered a controlled substance registration or had a controlled substance registration revoked, suspended, or denied?  Yes _______ No _______

By signing below, I authorize inquiries of courts and law enforcement agencies for possible pending charges or convictions. I understand that any false information, omission of information, or misuse of controlled substances will jeopardize my position with the University. Information included herein will not preclude me from utilizing controlled substances in non-human research at ______, but will be considered as part of the overall evaluation of qualifications in the application.

The DEA requires that an employee who has knowledge of drug diversion from his/her employer by a fellow employee is obligated to report such information to a responsible security official of the employer. At ______, all such reports can be made confidentially to the Controlled Substances Program Manager who will inform the appropriate officials and initiate an investigation on the allegations. The protection of an individual’s right to privacy will be upheld in all confidential inquiries.

Applicant signature: ___________________________________________ Date: ____________

PI authorization for the person (identified above) to handle controlled substances issued to the PI:
Principal Investigator signature: ____________________________ Date: ____________
Principal Investigator name: ____________________________
**CONTROLLED SUBSTANCE DELIVERY FORM**

**PO#: 102000000**
Vendor: MWI
PO Date: 04/30/2007
PI: John Smith

<table>
<thead>
<tr>
<th>Quantity</th>
<th>Concentration</th>
<th>Amt per Container</th>
<th>Substance Name</th>
<th>Schedule</th>
<th>Qty Rec’d</th>
</tr>
</thead>
<tbody>
<tr>
<td>12 bottles</td>
<td>50.00 mg/mL</td>
<td>50.00 mL</td>
<td>Pentobarbital</td>
<td>II N</td>
<td>10</td>
</tr>
<tr>
<td>2 bottles</td>
<td>4.00 percent</td>
<td>43.00</td>
<td>Patches</td>
<td>Nalorphine</td>
<td>III</td>
</tr>
</tbody>
</table>

Accepted at Mail Services by: Sign: M. Green
Print: M. Green
Date: 5/1/2007

Distributed from Mail Services by: Sign: M. Green
Print: M. Green
Date: 5/3/2007

Accepted from Mail Services by: Sign: Jeffrey Smith
Print: Jeffrey Smith
Date: 5/3/2007

**Lab Contacts**

<table>
<thead>
<tr>
<th>Primary:</th>
<th>Jeffrey Smith</th>
<th>@ucop.edu</th>
<th>5/1/07</th>
</tr>
</thead>
<tbody>
<tr>
<td>Secondary:</td>
<td>Jada Wang</td>
<td>@ucop.edu</td>
<td>5/1/07</td>
</tr>
</tbody>
</table>

**Mark receiving party**

<table>
<thead>
<tr>
<th>XXX</th>
<th>Jeffrey Smith</th>
<th>@ucop.edu</th>
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<tbody>
<tr>
<td></td>
<td>Jada Wang</td>
<td>@ucop.edu</td>
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<tr>
<td></td>
<td>Dominic Del Re</td>
<td>@ucop.edu</td>
</tr>
<tr>
<td></td>
<td>Chris Means</td>
<td>@ucop.edu</td>
</tr>
<tr>
<td></td>
<td>Shigeki Miyamoto</td>
<td>@ucop.edu</td>
</tr>
<tr>
<td></td>
<td>PI: John Smith</td>
<td>@ucop.edu</td>
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</table>

**Comments:**

DMS 95
CONTROLLED SUBSTANCE USAGE LOG

One log sheet is to be completed for each container of controlled substance. Controlled substance usage must be tracked on a per dose (use) basis. Record total quantity of the substance to the nearest metric unit weight or the total number of units finished form. “Received” includes drugs imported, manufactured, purchased or delivered. “Use” includes exported, disposed, sold, transferred or otherwise utilized.

Principal Investigator: _______________________

<table>
<thead>
<tr>
<th>Date</th>
<th>Amount Received</th>
<th>Amount Dispensed</th>
<th>Balance</th>
<th>Name (print) Dispensed To</th>
<th>Initials Dispensed To</th>
<th>Initials Dispensed By</th>
<th>Purpose</th>
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</table>
CONTROLLED SUBSTANCES BIENNIAL INVENTORY FORM

The Biennial Inventory is a requirement of the Federal Drug Enforcement Administration (21 CFR 1304.11). Please return this form to the Program Administrator at EH&S by mail ( ) or fax ( ).

Principal Investigator Name: ___________________ Department: ___________________
Controlled Substances storage location:  [ ] La Jolla  [ ] Hillcrest  [ ] Elliot Field Station

Instructions: List all Controlled Substances in possession as of the close of business on February 8th. List open containers as separate line items. Unopened containers of same substance, manufacturer, volume, and concentration can be listed together on same line. Fill out separate forms for each storage location.

<table>
<thead>
<tr>
<th>Line Item</th>
<th>Unopened Containers</th>
<th>Opened Containers</th>
<th>Controlled Substance Name</th>
<th>Drug Code &amp; Schedule</th>
<th>Finished Form*</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Qty</td>
<td>Container size</td>
<td>Qty</td>
<td>Remaining amount*</td>
<td>Container size</td>
</tr>
<tr>
<td>1</td>
<td></td>
<td></td>
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<td>2</td>
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<td>5</td>
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</tr>
</tbody>
</table>

Number of completed line items in table: ______________________ (write “Zero” if none)

By signing below, I agree the information listed here represents the actual amount of controlled substances existing in inventory as of the close of business on February 9th, 2007 (Biennial Inventory Date).

Principal Investigator signature: ___________________________ Date: __________

For a list of Controlled Substances visit:-
http://www.deadiversion.usdoj.gov/schedules/alphabetical.htm

* Measure in weight (powder or crystals) or volume (liquids) or number of units (tablets or capsules).
For opened containers: If the substance is listed in Schedule I or II, make an exact count or measure of the contents. If the substance is listed in Schedule III, IV or V, make an estimated count or measure of the contents unless the container holds more than 1,000 tablets or capsules, in which case an exact count must be made.

**For DEA Drug Code and Schedule number, refer to DEA Controlled Substances website (above).
DEA Drug Code is a 4-digit number. Controlled Substance Schedule number is expressed in Roman numerals, I through V; N denotes the item is non-narcotic and only applies to schedules II and III.

† Finished Form refers to the strength and form of the item as commercially prepared.
CONTROLLED SUBSTANCE PROGRAM ESCALATION PROCEDURE

I. Purpose:
The purpose of this escalation procedure for the Controlled Substance Program is to ensure compliance with the U.S. Department of Justice, Drug Enforcement Administration regulations (21 CFR) in regards to purchasing and transfers of controlled substances.

II. Procedure:
The following escalation procedure will be used for all inappropriate purchases and transfers between departments or authorized individuals of controlled substances:

An unauthorized purchase of controlled substance can occur in the following manners:

1. DEPARTMENTAL PURCHASE ORDER (DPO):
   a. Use of a procurement card;
   b. By telephone;
   c. By a vendor automated ordering system.

Once information has been obtained by the Purchasing Department that one of the above purchase types has occurred, the following escalation procedure will be implemented and tracked:

1. The Purchasing Department will immediately notify the authorized custodian and department office that inappropriate purchase has occurred. In all cases, the vendor will also be contacted regarding the appropriate purchasing procedures.

2. Escalation Procedure:
   a. First Occurrence
      A follow-up letter will be immediately faxed to the authorized custodian and department head stating the inappropriate purchase, actions to be taken, and consequences if this type of purchase of controlled substance continues. A copy of the existing policy will also be provided to the authorized custodian.
   b. Second Occurrence
      A follow-up letter will be immediately faxed to the authorized custodian, department head, and Dean or Vice Chancellor stating the inappropriate purchase, actions to be taken, and consequences if this type of purchase of controlled substance occurs again.
   c. Third Occurrence
      In the event that an authorized custodian attempts three (3) inappropriate purchases in any one calendar year, the purchasing privileges for controlled substances will be suspended for twelve (12) months by the Purchasing Department. A follow-up letter will be immediately faxed to the authorized custodian, department head, and Dean or Vice Chancellor stating that suspension has occurred.

Transfers of Controlled Substances must be in compliance with the approved procedures. This includes appropriate documentation by the transferee, recipient, and a copy of the transfer record to the Office of Environmental Health and Safety (EH&S).

When EH&S becomes aware of an inappropriate transfer, the escalation procedure as stated in section A.2.a-c in this document will be followed by EH&S staff.
# BFB-BUS-50: Controlled Substances Use In Research and Teaching

<table>
<thead>
<tr>
<th><strong>Responsible Officer:</strong></th>
<th>Chief Risk Officer</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Responsible Office:</strong></td>
<td>RK - Risk / EH&amp;S</td>
</tr>
<tr>
<td><strong>Issuance Date:</strong></td>
<td>5/5/2009</td>
</tr>
<tr>
<td><strong>Effective Date:</strong></td>
<td>5/5/2009</td>
</tr>
<tr>
<td><strong>Last Review Date:</strong></td>
<td></td>
</tr>
</tbody>
</table>

## Scope:

This Policy applies to University of California (UC) faculty, staff, and Authorized Individuals who use Controlled Substances, DEA Listed Chemicals, and/or California Precursor Chemicals in UC research and teaching activities.

This Policy does not apply to Controlled Substance use in connection with patient care activities performed by a UC health system, veterinary teaching hospital, pharmacy, or clinic except to establish the units and positions responsible for such activities (see section IV). Controlled Substance use conducted in connection with patient care activities is governed by federal and state laws regarding Controlled Substances and/or California Precursor Chemicals and also is governed by federal and state licensing, accrediting and regulatory agencies and subject to such agency rules as well as review and audit by those agencies. Each UC entity using Controlled Substances in connection with patient care activities as described in this Policy is responsible for the monitoring and oversight of the Controlled Substances program.

---

**Contact:** Ken Smith  
**Title:** Executive Director of EH&S  
**Email:** Ken.Smith@ucop.edu  
**Phone:** (510) 987-0170
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I. POLICY SUMMARY

The purpose of this document is to define the roles and responsibilities for establishing and maintaining a Controlled Substances Program within the University of California. This document allows University locations to tailor their programs to comply with practices of local Drug Enforcement Agency (DEA) field division offices, as well as DEA regulations. University locations must develop detailed written procedures to implement this Policy and to document compliance with federal and state laws on acquiring, maintaining, storing, using, and disposing of Controlled Substances. (See the Federal Controlled Substances Act, 21 U.S.C. §§801 – 971 and implementing regulations at 21 C.F.R. §§1300 – 1399; and the California Uniform Controlled Substances Act, California Health and Safety Code §1100 – 11651 and implementing regulations at 11 California Code of Regulations §§800 – 810.7)

II. DEFINITIONS

Authorized Individual – A Principal Investigator (PI) or laboratory member who is authorized by the University or National Laboratory to possess or use Controlled Substances.

Authorized University Activities – University approved research, veterinary care associated with research, and teaching uses of Controlled Substances, including Dangerous Drugs and/or Devices, Listed Chemicals, and California Precursor Chemicals.

California Precursor Chemical – Any substance listed under California Health and Safety Code §11100 et seq.

Campus Controlled Substance Program – A program established by each UC location to facilitate compliance with applicable requirements and procedures associated with the procurement, storage, use, transfer, disposal, and inspection of schedule II-V Controlled Substances for Authorized University Activities.

Campus Designation – DEA Authorization to include specific Controlled Substance storage locations and/or business activities on a campus under a single applicable DEA
Researcher registration. Extension of additional storage locations and/or business activities of Controlled Substances require collaboration with the local DEA field office and approval by the DEA Diversion Control Division.

**Controlled Substance** – Narcotic and non-narcotic drugs under the jurisdiction of the federal Controlled Substances Act and the California Uniform Controlled Substances Act, including but not limited to those substances listed in 21 C.F.R. §1308.11-1308.15.

**Controlled Substance Analogue** – Defined under Section 802(32)(A) of the Controlled Substances Act as follows:

Except as specified by Section 802(32)(C) the term “Controlled Substance Analogue” means a substance

(i) the chemical structure of which is substantially similar to the chemical structure of a Controlled Substance in schedule I or II;

(ii) which has a stimulant, depressant, or hallucinogenic effect on the central nervous system that is substantially similar to or greater than the stimulant, depressant, or hallucinogenic effect on the central nervous system of a Controlled Substance in schedule I or II; OR

(iii) with respect to a particular person, where such person represents or intends to have a stimulant, depressant, or hallucinogenic effect on the central nervous system that is substantially similar to or greater than the stimulant, depressant, or hallucinogenic effect on the central nervous system of a Controlled Substance in schedule I or II.

Under section 802(32)(C), such term does not include:

(i) a Controlled Substance;

(ii) any substance for which there is an approved new drug application;

(iii) with respect to a particular person, any substance, if an exemption is in effect for investigational use, for that person, under section 355 of Title 21 of the U.S. Code governing food and drugs to the extent conduct with respect to such substance is pursuant to such exemption; or

(iv) any substance to the extent not intended for human consumption before such an exemption takes effect with respect to that substance.

**Controlled Substance Controls** - Controls related to ordering, receiving, prescribing, dispensing, administering, and documenting of Controlled Substances, including theft/loss and diversion monitoring.

**Controlled Substance Program Officer (CSPO)** – The position with operational responsibility for each location’s Campus Controlled Substance Program.
Dangerous Drug or Device – The terms “Dangerous Drug” and “Dangerous Device” are defined in California Business and Professions Code Chapter 9, Division 2, Article 2 §4022 and include the following:

(a) Any drug that bears the legend “Caution: federal law restricts this device to sale by or on the order of a physician, pharmacist, veterinarian, etc.” “Rx only” or words of similar import.

(b) Any device that bears the statement “Caution: federal law restricts this device to sale by or on the order of a physician, pharmacist, veterinarian, etc.” “Rx only” or words of similar import.

(c) Any other drug or device that by federal or state law can be lawfully dispensed only on prescription or furnished pursuant to Section 4006 (of the California Business and Professions Code).

Drug Enforcement Administration (DEA) – The agency responsible for enforcing the Controlled Substances laws and regulations of the United States.

DEA Listed Chemicals – A collective term that includes any DEA List I or List II chemical. Under 21 C.F.R. §1300.02, a List I chemical is one specifically designated by the DEA Administrator in 21 C.F.R. §1310.02(a), and that, in addition to legitimate uses, is used in manufacturing a Controlled Substance in violation of the federal Controlled Substances Act, and is important to the manufacture of a Controlled Substance. A DEA List II chemical is one specifically designated by the DEA Administrator in 21 C.F.R. §1310.02(b) and that, in addition to legitimate uses, is used in manufacturing a Controlled Substance in violation of the Controlled Substances Act.

DEA Registration – A DEA Registration pursuant to which business activity and coincident activity related to Controlled Substances is either required or permitted by 21 C.F.R. §1301.

Environment, Health and Safety (EHS) Department – The administrative unit that manages the location’s Environment, Health and Safety programs. Actual name of the departments may vary at each location.

Institutional Review Board (IRB) – The respective location’s committee formally designated to approve, monitor, and review biomedical and other research involving humans with the aim to protect the rights and welfare of research subjects.

Investigational New Drug (IND) – A drug that has not been approved for general use by the Food and Drug Administration but is under investigation in clinical trials regarding its safety and efficacy first by clinical investigators and then by practicing physicians using subjects who have given informed consent to participate.

Materiel Manager – The position at each University location responsible for the procurement of Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities in compliance with DEA registrations,
University or Laboratory policies, and the requirements of the location’s Campus Controlled Substance Program.

**Non-Patient Care Setting** – An environment in which a Controlled Substance or Dangerous Drug and/or Device is used in teaching, research, or veterinary care associated with research.

**Officer of the University** – As defined by UC Regents Bylaw 32, individuals who are Level One Senior Management Group (SMG) members, which includes the position of President, all SMG positions that directly report to the Regents and/or the President, and the Chief Executive Officers of the medical centers.

**Patient Care Setting** – An environment in which Controlled Substances or Dangerous Drugs and/or Devices are used in a human or animal patient care applications not associated with research.

**Power of Attorney** – An official document in which a DEA registrant authorizes one or more individuals to act for the registrant either (a) in issuing orders for schedule I or II Controlled Substances, executed in a form substantially similar to the sample Power of Attorney form at 21 C.F.R. §1305.05, or (b) in signing registration applications for an entity in compliance with 21 C.F.R. §1301.13.

**Research Advisory Panel of California (RAPC)** – A review body of the California Attorney General’s office established pursuant to California Health and Safety Code §11480 and §11481, which reviews and authorizes proposed research projects involving certain opioid, stimulant, and hallucinogenic drugs classified as schedule I and schedule II Controlled Substances that require review under California Health and Safety Code §11213.

**Responsible Official** – The position at a UC location with responsibility for oversight of the location’s Campus Controlled Substance Program. This responsibility falls to the Chancellor unless the Chancellor or other individual who is an Officer of the University delegates this role through a Power of Attorney.

**Transfer** – “Distribution” (as defined in 21 U.S.C. Section 802) of Controlled Substances from one practitioner who is registered to dispense a Controlled Substance to another such practitioner.

### III. POLICY TEXT

All individuals associated with the University of California who use Controlled Substances in connection with patient care, research, veterinary care, and teaching activities must comply with federal and state laws in addition to University Policies and procedures governing Controlled Substances. To assist University of California personnel in complying with these regulations and with this University Policy, specific institutional requirements have been established for the management of Controlled Substances.
A. Activities under the Campus Controlled Substance Programs

The University, through Campus Controlled Substance Programs, maintains institutional and/or departmental registrations with the DEA for research involving schedule II-V Controlled Substances. Researchers conducting Authorized University Activities must obtain schedule II-V Controlled Substances through the Campus Controlled Substance Program.

Although there is not a regulatory or systemwide Policy requirement that Campus Controlled Substance Programs oversee activities conducted under individual DEA registrations, individuals who plan to apply for, seek modifications to, or terminate an individual DEA registration for Controlled Substances that will be used on campus and/or in connection with Authorized University Activities, or who plan to import or export Controlled Substances to be used on campus and/or in connection with Authorized University Activities, should notify and consult the campus CSPO (see sections III(C)(5) and III(D)(2)(a) below). In addition, individual locations may choose to adopt local policies or procedures placing some or all aspects of such activities (including applications and management of individual DEA registrations) into the purview of the Campus Controlled Substance Program. Campus Controlled Substance Programs may provide assistance for individual DEA registration applicants and/or individuals working with Dangerous Drugs and/or Devices in the form of checklists, guidance documents, and FAQ materials.

The Campus Controlled Substance Programs and institutional and/or departmental DEA registrations do not cover:

1. Activities conducted under an individual schedule II-V DEA registration obtained outside of the Campus Controlled Substance Program. In accordance with their individual DEA registration, such persons conducting activities under their personal DEA registration are responsible for proper purchasing, recordkeeping, disposal, and other regulated practices;

2. Use of any schedule I drug. Consistent with federal law, researchers independently obtain individual DEA registrations for use of any schedule I drug in research;

3. Use of Controlled Substances in Patient Care Settings at the University. Pharmacists, physicians, and other providers supporting UC health systems, Student Health Services and other University clinics must solely operate under their own individual DEA registrations. Roles and responsibilities for use of Controlled Substances in Patient Care Settings are covered in Section IV. Compliance Responsibilities.

4. Use of Controlled substances at non-University of California institutions. When performing research at a non-University of California facility, UC
researchers will be subject to the host institution’s Campus Controlled Substances Program. If there is no program, researchers will need to register independently for an individual DEA registration.

5. Authorized Individuals working in a research laboratory conducting Authorized University Activities with the use of Dangerous Drugs and/or Devices. Researchers are responsible for procuring, maintaining security of, keeping records for, and disposing of Dangerous Drugs and/or Devices in accordance with federal and state regulations. Dangerous Drugs and/or Devices may be ordered without a prescription as defined by California Business and Professions Code Chapter 9, Division 2, Article 3 §4059 and §4059.5; and

6. Use of DEA-exempt chemical preparations. A researcher need not obtain a DEA registration to purchase and use DEA-exempt chemical preparations that meet the requirements of 21 C.F.R. §1308.24 and as listed Exempt Chemical Preparations List published by DEA’s Diversion Control Division (see Section VI. Related Information for the URL). For additional information, see section III(D)(4) of this Policy (Complying with DEA-exempt Chemical Preparation Requirements for Working with DEA-exempt Preparations).

B. Campus Controlled Substance Program Requirements

The following requirements apply to schedule II-V institutional and/or departmental research registrations obtained through the Campus Controlled Substances Program.

1. Campus Designations of a DEA Registration: DEA regulations require that every location at which Controlled Substances are received or stored must obtain its own DEA registration. UC locations may seek and the DEA may grant a Campus Designation request or other form of approval, which permits the University to receive or store Controlled Substances at different physical addresses or buildings on a contiguous campus or as otherwise authorized by the DEA. Campus Designations shall be in the name of the campus or a campus department or school (or combinations or parts of those units). Any Campus Designation request must be evidenced by a written letter from the DEA Diversion Control Division approving the Campus Designation. No Controlled Substances may be received or stored under a schedule II-V institutional and/or departmental research registration without written approval by the CSPO while a Campus Designation request is pending.

2. Authorization Process and Training: Each University location must develop an authorization process and establish a training program for those who require access to Controlled Substances. Training shall occur prior to authorizing an individual and, at a minimum, must include:
a. Storage site controls and security;
b. Ordering, delivery, and receipt;
c. Usage logs and biennial inventory requirements;
d. Transfers;
e. Import and export policies;
f. Disposal;
g. Diversion and loss reporting; and
h. Illicit activities and repercussions.

3. **Power of Attorney**: Each UC location may, through a Power of Attorney executed by the Chancellor or other individual who is an Officer of the University, authorize the Responsible Official, CSPO, or other individual to sign institutional DEA registrations on behalf of a University location or issue orders for schedule I or II Controlled Substances for Authorized University Activities. Unless restricted from doing so by the Power of Attorney executed by the Chancellor or Officer of the University, authorized personnel may authorize, through a Power of Attorney, additional individuals to sign such registrations or issue such orders.

4. **Documentation of Campus Controlled Substance Program Compliance**: Each location must develop and publish written procedures that address the following federal or state requirements:

   a. **Ordering, procurement and distribution of Controlled Substances for research purposes.** At minimum, these must address:
      
      i. Restrictions on any individual’s capacity to perform all of the following activities related to Controlled Substances: placement of an order with a supplier, receipt of a shipment from a supplier, distribution, and disposal;
      
      ii. General requisition, procurement, and distribution requirements and approval processes, including the identification of orders of unusual size or frequency or orders deviating substantially from a normal pattern;
      
      iii. The approval process and requisition information for Investigational New Drugs and schedule II drugs using DEA Form 222;
iv. Orders for schedules III, IV, and V;

v. Orders for DEA List I and List II Chemicals; and

vi. Orders for California Precursor Chemicals.

b. **Controls, storage, and security safeguards** to safeguard against unusual or suspicious acquisition and prevent unauthorized acquisition, access, use, theft, or a diversion of Controlled Substances, DEA List I Chemicals, and California Precursor Chemicals.

c. **Personnel screening requirements** to ensure that no individual has access to Controlled Substances who has been convicted of a felony offense relating to Controlled Substances, whose application for registration with the DEA was denied, or who registration was revoked or surrendered for cause (as required by 21 C.F.R. §1301.76 and §1301.90).

d. **Recordkeeping and Inventory Requirements**, including:

   i. Power of Attorney forms;

   ii. Purchasing and associated records;

   iii. Distribution and chain-of-custody records;

   iv. Proper retention schedules for acquisition, use, and disposition records;

   v. Adequate recordkeeping by investigators or authorized personnel:

      1. Usage log and inventory and biennial inventories; and

      2. Separation of records by location.


e. **Diversion, loss, or theft reporting of Controlled Substances, DEA List I and List II Chemicals, and California Precursor Chemicals**: Individual Campus Controlled Substance Program procedures must specify which division or office is responsible for notifying (1) the local DEA field division office within one business day about each theft or significant loss of Controlled Substances as well as the subsequent submission of DEA Form 106 (as required by 21 C.F.R. §1301.91), (2) the local DEA field division officer about any unusual or excessive loss or disappearance of a DEA List I or List II Chemical (if required by 21 C.F.R. § 1310.05(b)(1), or (3) the California Department of Justice about any theft or loss of
any California Precursor Chemical in writing within three days after the discovery (if required by California Business & Professions Code § 11103).

f. Disposal or destruction of Controlled Substances must be in accordance with DEA policies, procedures, and regulations (as required by 21 C.F.R. §1307.21).

5. Required Auditing and Monitoring: A routine auditing and monitoring program must be established and include inspections of researcher-maintained Controlled Substances and records for compliance with state and federal laws governing the use of Controlled Substances in Authorized University Activities.

C. Responsibilities of Individual / Other DEA Registrants

The following requirements apply to researchers with an Analytical Laboratory DEA registration, individual schedule II-V DEA research registration as permitted by the relevant university location, or individuals who are conducting research with the use of any schedule I drug. No individual may use Controlled Substances for any research in a Non-Patient Care setting at any location without notice to the CSPO.

1. DEA Registration: In consultation with the CSPO, individuals must file and obtain approval for the appropriate DEA registration prior to undertaking any activities with respect to controlled substances.

2. Authorization and Training:
   a. Ensure necessary researcher authorization for and training of individuals in the laboratory who are assigned work with Controlled Substances; and
   b. Maintain documentation to verify currently authorized researchers.

3. Security, Storage, Inventory, Inspections, and Recordkeeping:
   a. Maintain strict control over inventory and security of Controlled Substances;
   b. Ensure that Controlled Substances covered under an individual DEA registration are not intermingled in any manner with Controlled Substances covered under separate DEA registrations and/or owned by the University or by other individuals or entities.
   c. Ensure authorized researchers receive, store, use, dispose of, and continually maintain Controlled Substance usage logs;
d. Under California BPC § 4105, maintain usage logs for three (3) years after the full use or disposal of Controlled Substances; and

e. Complete and retain biennial inventory records as required by regulations.

4. Potential Loss or Diversion Reporting: Individual registrants must notify the CSPO and report to the local DEA field office within twenty-four hours of the discovery of any theft or significant loss of Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals. Individual registrants must also complete and submit DEA Form 106 “Report of Theft or Loss of Controlled Substances (and disposal receptacles)” or DEA Form 107 “Report of Theft or Loss of Listed Chemicals,” as applicable.

5. Required Notification of CSPO Regarding DEA Registration Applications and Changes: Individual registrants must notify the CSPO when applying for, transferring, modifying, or terminating a registration with the DEA that pertain to Controlled Substances used on campus and/or in connection with Authorized University Activities.

D. Additional Requirements for All DEA Registrants

1. Illicit Activities: Consistent with federal law, the University prohibits unlawful possession, sale, use, or distribution of illicit drugs by students and employees on University property or as part of any University activity. Illegal possession, sale, use, or distribution of Controlled Substances is subject to criminal sanctions under federal and state law. In addition, the University may pursue discipline, including employment action, against any employee found to have violated University policy prohibiting unlawful activities involved Controlled Substances on campus or as part of any University activity. Any member of the University community who suspects another member of such illicit activities should follow local reporting policies and procedures.

2. Import, Export, Interstate and Intrastate Use, Transfers, and Transport:

   a. Imports and Exports: Importation or exportation of Controlled Substances, DEA List I and II Chemicals, or California Precursor Chemicals, including under an individual registration, requires prior written approval by the CSPO and must comply with federal and state laws, including but not limited to DEA regulations, state law and U.S. Food and Drug Administration (FDA) regulations. Such laws could require completion or approval of a permit or registration or could impose reporting requirements.

   b. Interstate and Intrastate Use: A separate DEA registration and/or state license or registration may need to be obtained for use of
Controlled Substances in research conducted outside of California or at a non-UC location within California. For this reason, any such use requires prior written approval by the CSPO.

c. **Transfer:** Transfers of Controlled Substances, DEA Listed Chemicals, or California Precursor Chemicals, must comply with federal and state laws, including but not limited to DEA regulations. Such laws and regulations could apply to interstate or intrastate transfer or even transfer between University DEA registrations or within a University DEA registration. Such laws and regulations could limit the transferred amount or type of drug or chemical, require completion or approval of a permit or an order form request, or could impose reporting or registration requirements. For transfer of substances under the perview of the Campus Controlled Substance Program, prior written approval by the CSPO is required, except for transfers of DEA List II Chemicals or transfers between authorized locations covered by an institutional and/or departmental DEA designation.

d. **Transport:** Movement of Controlled Substances off of University property in support of an Authorized University Activity, such as field research, requires prior approval from the CSPO.

3. **Controlled Substance Analogues:** Research involving Controlled Substance Analogues, including but not limited to dispensing, manufacturing, transferring, importing or exporting, is subject to federal DEA regulations and other laws. Controlled Substance Analogues must commonly be treated as schedule I or II Controlled Substances absent applicability of an exception which depends on a number of factors, including but not limited to the chemical structure of the compound and whether the compound is intended for human consumption. Due to the complexity of this analysis, the CSPO should be contacted prior to Controlled Substance Analogues being obtained, dispensed, manufactured, transferred, imported or exported.

4. **DEA-Exempt Chemical Preparations:** Exemptions are applicable only to the precise preparation or mixture described in the application submitted and approved by the DEA and only for those sections of the Controlled Substances Act and the Code of Federal Regulations specifically identified in the application. Any change in the quantitative or qualitative composition of the preparation or mixture or change in trade name or other designation of a preparation or mixture may result in loss of exempt status. Once a preparation or mixture is no longer exempt under 21 C.F.R. §1308.24, the preparation or mixture is a Controlled Substance, and the CSA and the DEA’s implementing regulations apply.
5. State Licensure for Research Involving Human Subjects: Only California licensed medical personnel and researchers engaged in Authorized University Activities and acting within the scope of their authorized professional practice and with the approval of all applicable Institutional Review Boards (IRB) may prescribe, furnish, dispense or administer Dangerous Drugs and/or Devices, including Controlled Substances, to human research subjects.

6. Research Advisory Panel of California (RAPC): Consistent with California law, Principal Investigators planning to conduct research projects in California using schedule I and/or II Controlled Substances must obtain and submit an application to the RAPC and obtain RAPC’s review and approval. Guidance regarding the process for obtaining RAPC review and approval can be found on the RAPC website (see Section VI. Related Information for the URL).

IV. COMPLIANCE / RESPONSIBILITIES

A. Campus Controlled Substance Programs

1. Chancellor or National Laboratory Director
   a. Provide resources to effectively administer a Campus Controlled Substance Program;
   b. Designate, in writing, a Responsible Official to establish and oversee the program; and
   c. If appropriate, execute a Power of Attorney to authorize the Responsible Official to sign institutional DEA registrations on behalf of the University location or to issue orders for schedule II Controlled Substances for Authorized University Activities. Any such authorization must be further evidenced by a Delegation of Authority.

2. Responsible Official
   a. Establish and oversee the Campus Controlled Substance Program in accordance with DEA regulations and best practices, as well as this Policy;
   b. As designated by the Chancellor or National Laboratory Director, the Responsible Official shall:
      i. Designate one or more individuals, such as the CSPO, to implement and manage the program and ensure that any such designee receives training and/or has experience in
California and federal laws governing Controlled Substances;

ii. If authorized through a Power of Attorney, sign all DEA registrations on behalf of the UC or National Laboratory location of the UC Regents or sign a Power of Attorney to authorize the CSPO or additional individuals to sign such DEA registrations; and

iii. If authorized through a Power of Attorney, obtain and execute order forms for schedule II Controlled Substances or sign a Power of Attorney to authorize the CSPO or additional individuals to obtain and execute such order forms.

The authorization by the Responsible Official for other individuals to sign registrations or obtain and execute order forms set forth in section IV(A)(2)(b)(ii-iii) above must be further evidenced by a Delegation of Authority.

Notwithstanding the foregoing, nothing shall restrict the Chancellor or National Laboratory Director from directly assigning to the CSPO the authority to take the actions set forth in section IV(A)(2)(b)(ii-iii) above through a Power of Attorney, rather than assigning such authority to the Responsible Official.

3. **Controlled Substance Program Officer (CSPO)**

   a. Implement and manage the Campus Controlled Substance Program on a day-to-day basis as the Responsible Official’s designee (such as personnel from Environment, Health and Safety).

   b. If delegated the authority through a Power of Attorney, the CSPO may sign registrations and/or obtain and execute order forms as described above in section IV(A)(2)(b)(ii-iii).

   c. The CSPO shall receive training and/or have experience in California and federal laws governing Controlled Substances.

4. **Materiel Management / Procurement**

   a. Procure Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities in compliance with DEA registrations, University or National Laboratory policies and procedures, and the location’s Campus Controlled Substance Program.
b. The task of procuring Controlled Substances, DEA Listed Chemicals, and California Precursor Chemicals for Authorized University Activities may be delegated to department purchasers with approval from the CSPO.

5. Authorized Individuals

a. Understand their responsibilities within the Campus Controlled Substances Program; and

b. Comply with DEA regulations, Campus Controlled Substances Program, and University or National Laboratory policies governing the acquisition, use, storage, transfer, and disposition of Controlled Substances.

B. Patient Care and Clinical Controlled Substance Programs

1. Chief Executive Officer for Each UC Health System

a. Designate the Chief Pharmacy Officer to establish Controlled Substance Controls in the University hospital pharmacies and in any other University hospital licensed spaces, including provider-based clinics, affiliated with that UC Health location.

b. Designate an individual or individuals to establish Controlled Substance Controls with respect to any other facility affiliated with that UC Health location where Controlled Substances are stored. Such facilities include but are not limited to clinics that are not listed on the hospital license.

2. Chief Pharmacy Officer for Each UC Health System

a. Establish Controlled Substance Controls in the University hospital pharmacy and in any other University hospital licensed space, including provider-based clinics.

3. Medical Affairs & Governance Office at Each UC Health System

a. Ensure that physicians that require DEA practitioner registrations provide evidence of such registrations to the Medical Affairs & Governance Office.

b. Ensure that physicians using the hospital’s institutional practitioner electronic prescribing application submit verification of identity as required by 21 C.F.R. §1311.

4. Controlled Substance Practitioner
a. Every individual who orders, prescribes, administers or dispenses Controlled Substances for clinical use or human subjects research is individually responsible for compliance with their DEA registration and federal and state laws and University policies.

V. PROCEDURES

Each UC location is responsible for developing procedures for the Campus Controlled Substance Program that align with this Policy and applicable federal and state regulations.

VI. RELATED INFORMATION

(https://uscode.house.gov/view.xhtml?path=/prelim@title21/chapter13/subchapter1&edition=prelim)

DEA’s Diversion Control Division’s Exempt Chemicals Preparation List
(https://www.deadiversion.usdoj.gov/schedules/exempt/exempt_chemlist.pdf)

California Business & Professions Code Division 2, Chapter 9, Article 2 §4021, 4022, 4059, and 4059.5.
(https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=BPC&division=2.&title=&part=&chapter=9.&article=2.)

California Uniform Controlled Substances Act, Health and Safety Code §11100-11651, and implementing regulations at 11 California Code of Regulations §§800-810.7

Research Advisory Panel of California (https://oag.ca.gov/research)

University of California Board of Regents Bylaw 32. Officers of the University
(https://regents.universityofcalifornia.edu/governance/bylaws/bl32.html)

U.S. Safe and Drug-Free Schools and Communities Act (20 U.S.C 1145g; 1011i; 34 C.F.R. Part 86)


UC guidance on use and possession of marijuana on UC property
VII. FREQUENTLY ASKED QUESTIONS

Not applicable.

VIII. REVISION HISTORY

This Policy was revised to incorporate changes effective XX, 2023 to (1) specifically describe the scope of duties of the CSPO and the Campus Controlled Substances Program; (2) define the Campus Designation form of DEA Registration; (3) provide more specific procedures regarding Powers of Attorney; (4) specifically address requirements applicable to DEA Registrations other than Campus Designation DEA Registrations, such as individual schedule I DEA Registrations; (5) provide additional guidance as to import, export, interstate and intrastate use, transfer and transport of Controlled Substances, as well as Controlled Substances Analogues and DEA-exempt chemical preparations; and (6) establish responsible units and individuals for patient care and clinical Controlled Substances Programs.

This Policy was reformatted into the standard University of California Policy template effective June 1, 2012.

IX. APPENDIX

Not applicable.